
Enquiries to: Mrs P Coulter
Telephone: 01768 217734

Our reference: PC

Date 08 August 2018

CUMBRIA POLICE & CRIME COMMISSIONER'S PUBLIC ACCOUNTABILITY CONFERENCE

The Police and Crime Commissioner's Public Accountability Conference will take place on **Wednesday 26th September at 10:00am** at the **Rugby Club, Winters Park, Carleton Avenue, Penrith, Cumbria, CA11 8RG**

The purpose of the Conference is to enable the Police and Crime Commissioner to hold the Chief Constable to account for operational performance.

G Shearer
Chief Executive

Attendees:

Police & Crime Commissioner	- Mr Peter McCall (Chair)
OPCC Chief Executive	- Mrs Gill Shearer
Joint Chief Finance Officer	- Mr Roger Marshall
Chief Constable	- Mrs Michelle Skeer

AGENDA

PART 1 – ITEMS TO BE CONSIDERED IN THE PRESENCE OF THE PRESS AND PUBLIC

1. APOLOGIES FOR ABSENCE

2. URGENT BUSINESS AND EXCLUSION OF PRESS AND PUBLIC

To consider (i) any urgent items of business and (ii) whether the press and public should be excluded from the Meeting during consideration of any Agenda item where there is likely disclosure of information exempt under s.100A(4) and Part I Schedule A of the Local Government Act 1972 and the public interest in not disclosing outweighs any public interest in disclosure.

3. QUESTIONS FROM THE PUBLIC

An opportunity (not exceeding 20 minutes) to deal with any questions which have been provided in writing within at least three clear working days before the meeting date to the Chief Executive.

4. DISCLOSURE OF PERSONAL INTERESTS

Attendees are invited to disclose any personal/prejudicial interest, which they may have in any of the items on the Agenda. If the personal interest is a prejudicial interest, then the individual should not participate in a discussion of the matter and must withdraw from the room unless a dispensation has previously been obtained.

5. MINUTES OF MEETING

To receive and approve the minutes of the Public Accountability Conference held on the 25th July 2018, (copy attached)

6. APPLEBY HORSE FAIR 2018

To receive the Constabulary presentation into the operational policing of this year's Appleby Horse Fair.

7. PERFORMANCE PRESENTATION

To receive and note Constabulary performance for the most recent 12 months rolling total data, as agreed in the Police and Crime Plan Accountability Framework

8. THEMATIC PRESENTATION - RURAL CRIME

To receive and note a Constabulary presentation in relation to Rural Crime

9. THEMATIC PRESENTATION - EQUALITY & DIVERSITY

To receive and note a Constabulary presentation in relation to Equality & Diversity

**CUMBRIA POLICE & CRIME COMMISSIONER
PUBLIC ACCOUNTABILITY CONFERENCE**

Minutes of the Public Accountability Conference held on
Wednesday 25th July 2018 in Conference Room 3, Police Headquarters,
Carleton Hall, Penrith, at 10.00am

PRESENT

Police & Crime Commissioner - Mr Peter McCall (Chair)

Also present:

Chief Constable (Michelle Skeer);
OPCC Chief Executive (Gill Shearer)
Joint Chief Finance Officer (Roger Marshall)
OPCC Governance Manager (Joanne Head) – taking minutes

PART 1 – ITEMS CONSIDERED IN THE PRESENCE OF THE PRESS AND PUBLIC

001. APOLOGIES FOR ABSENCE

Apologies for absence were received from the Deputy Joint Chief Finance Officer (Michelle Bellis).

002. QUESTIONS FROM MEMBERS OF THE PUBLIC

No questions had been received from members of the public prior to the meeting.

003. URGENT BUSINESS AND EXCLUSION OF THE PRESS AND PUBLIC

There were no items of urgent business to be considered.

004. DISCLOSURE OF PERSONAL INTERESTS

There were no disclosures of any personal interest relating to any item on the Agenda.

005. MINUTES

The Chair presented the minutes of the Public Accountability Conference held on the 27 June 2018, these had previously been circulated with the agenda. The minutes were agreed as an accurate record and signed by the Chair.

RESOLVED, that, the

- (i) Minutes of the Public Accountability Conference held on the 27 June 2018 be confirmed as a correct record and signed by the Chair.

006. CAPITAL BUDGET MONITORING 2018/19 – QUARTER 1 TO JUNE 2018

The Joint Chief Finance Officer presented the Capital Budget Monitoring report. Up to the end of June 2018 there had not been much spending activity and the spending forecast was still on track with no reported slippage to date. Two large capital programmes were being progressed on time and on budget, these being the SAAB project and the building of the new Eden Deployment Centre.

In relation to ICT Schemes the largest single project within the ICT programme was the replacement of several smaller systems into one integrated Command and Control system. This project was progressing well and stage payments had been made in line with those outlined in the contract.

Fleet replacement was now progressing after an initial delay due to the temporary withdrawal of some models whilst manufacturers tested and made any necessary modifications in relation to emission levels. New models were now being introduced with the costs of the additional works being added to the purchase price, however the Fleet Manager was confident that the approved programme would be delivered within the agreed budget.

Within the report the Commissioner was asked to consider two recommendations these being:

Recommendation 1 – approve the transfer of £25k from the Control Room Futures capital budget to create a revenue budget within the project. A consultant has been employed to look at business processes, however this is not permissible within the capital expenditure. Within the approved budget there was provision made for additional project resources and therefore the monies were required to be transferred to be treated as a revenue expenditure.

Recommendation 2 – approve the addition to the 2018/19 programme a vehicle which was due for replacement in 2019/20 at a cost of £11k. The vehicle had been damaged beyond repair and would need to be replaced. Insurance receipts received would be transferred to the capital financing to part fund this accelerated replacement.

RESOLVED, that, the

- (i) transfer of £25k from the Control Room Futures capital budget to a revenue budget be approved; and
- (ii) addition of a vehicle to the 2018/19 fleet replacement programme be approved.

007. CONSTABULARY REVENUE BUDGET MONITORING REPORT 2018/19 – QUARTER 1 TO JUNE 2018

The Joint Chief Finance Officer presented the Constabulary's Revenue Budget Monitoring report to the meeting. The current forecast was an overspend on police officer pay and allowances of £609k. This had arisen as a result of the earlier recruitment of the additional 25 police officers as pledged by the Commissioner in relation to the increase in council tax precept. Subsequently this has had a knock on effect to the Police Community Support Officer (PCSO) numbers decreasing as a number have left to join as police officers.

Police staff establishment had more vacancies than were planned for at the beginning of the year. Recruitment to some specialist posts was proving difficult with second recruitment drives having to take place. The Chief Constable affirmed that staffing levels were considered on a regular basis and where demand was recognised this was often offset in other areas across the force. The Control Room was now close to its budget and additional staff were being utilised at peak demand periods between 10.00 am and 4.00 pm.

Additional officers and staff had resulted in additional pressures and costs in areas such as training, accommodation and ICT. This had resulted in a forecasted overspend of £108k within the supplies and services budget. It was recognised that due to the five-year Firearms Licensing renewal cyclical there would be an under recover by £115k. There had been additional pressures identified from national programmes such as GDPR and MOPi changes. The Joint Chief Finance Officer was not at this point concerned for the 2018/19 budget as any increase would only partly affect this years' budget, any implications would be recognised in the following year.

The Commissioner asked how the recent award affected the budget and the announcement of a potential 2% increase in the following year. The Joint Chief Finance Officer advised that budgeting provision had already been made. He pointed out that the pay award would be borne by the Constabulary and not Central Government and therefore any increase would be reliant on council tax funding.

RESOLVED, that, the report be noted.

008. COMMISSIONER'S REVENUE BUDGET MONITORING REPORT 2018/19 – QUARTER 1 TO JUNE 2018

The group position identified an overspend of £351k which included an underspend from the Police and Crime Commissioner of £50k. This could be attributed to current vacant posts within the OPCC yet to be filled. Budgets in relation to the Commissioner's estate were on target and it was recognised that no additional fire inspections and subsequent costs would be undertaken during the year.

Additional income from investment activity was predicted due to interest rates potentially increasing, although caution was being taken on any potential predictions being realised.

RESOLVED, that, the report be noted.

009. TREASURY MANAGEMENT ACTIVITIES 2018/19 – QUARTER 1 TO JUNE 2018

The report highlighted the Treasury Management Activities that had taken place to the end of June 2018. As of 30 June 2018 the total value of investments was £9.655m which was within the Treasury Management Strategy Statement (TMSS) limits. In July the Constabulary would receive the annual pension grant of £20m which would be paid out to retired officers during the forthcoming year. The Joint Chief Finance Officer advised that this money would be invested only with those organisations who possessed an excellent credit rating; and not all within the same organisation to avoid any losses should that organisation find themselves in financial difficulties.

All investments were made within the parameters allowed by the TMSS and no contraventions had been identified.

RESOLVED, that, the report be noted.

Meeting concluded at 10.25am

Signed: _____

Date: _____

Appleby Fair 2018

Review of Policing Operation

T/ACC Slattery



 101

 www.cumbria.police.uk

  [cumbriapolice](https://www.facebook.com/cumbriapolice)

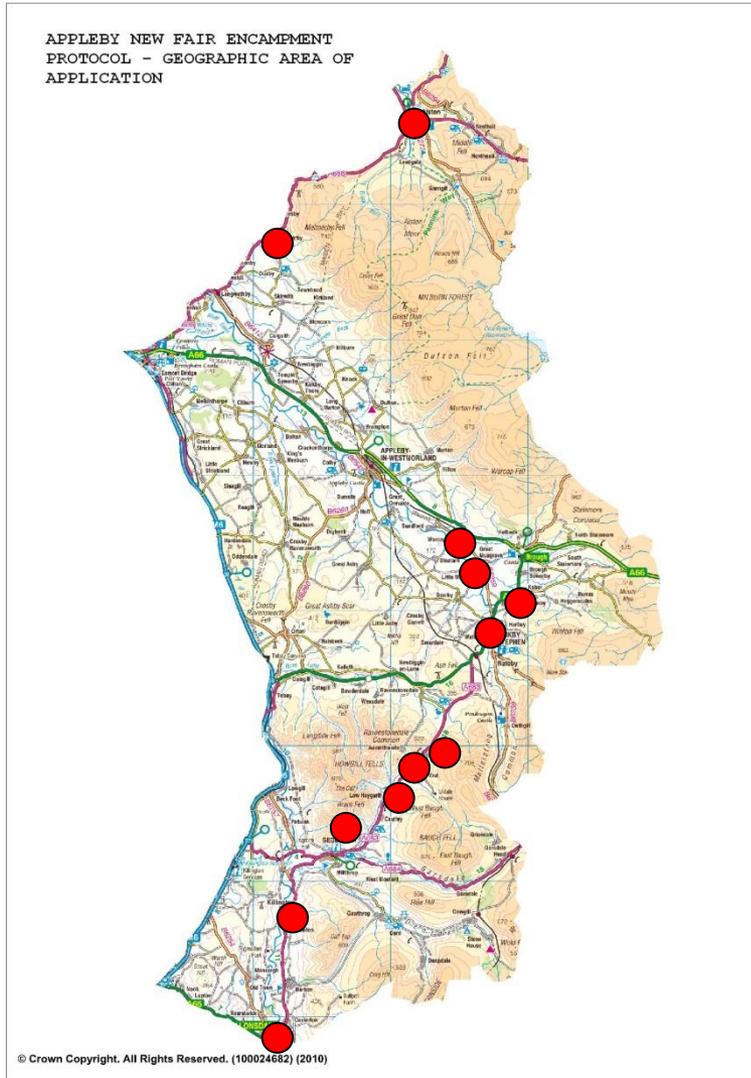


History

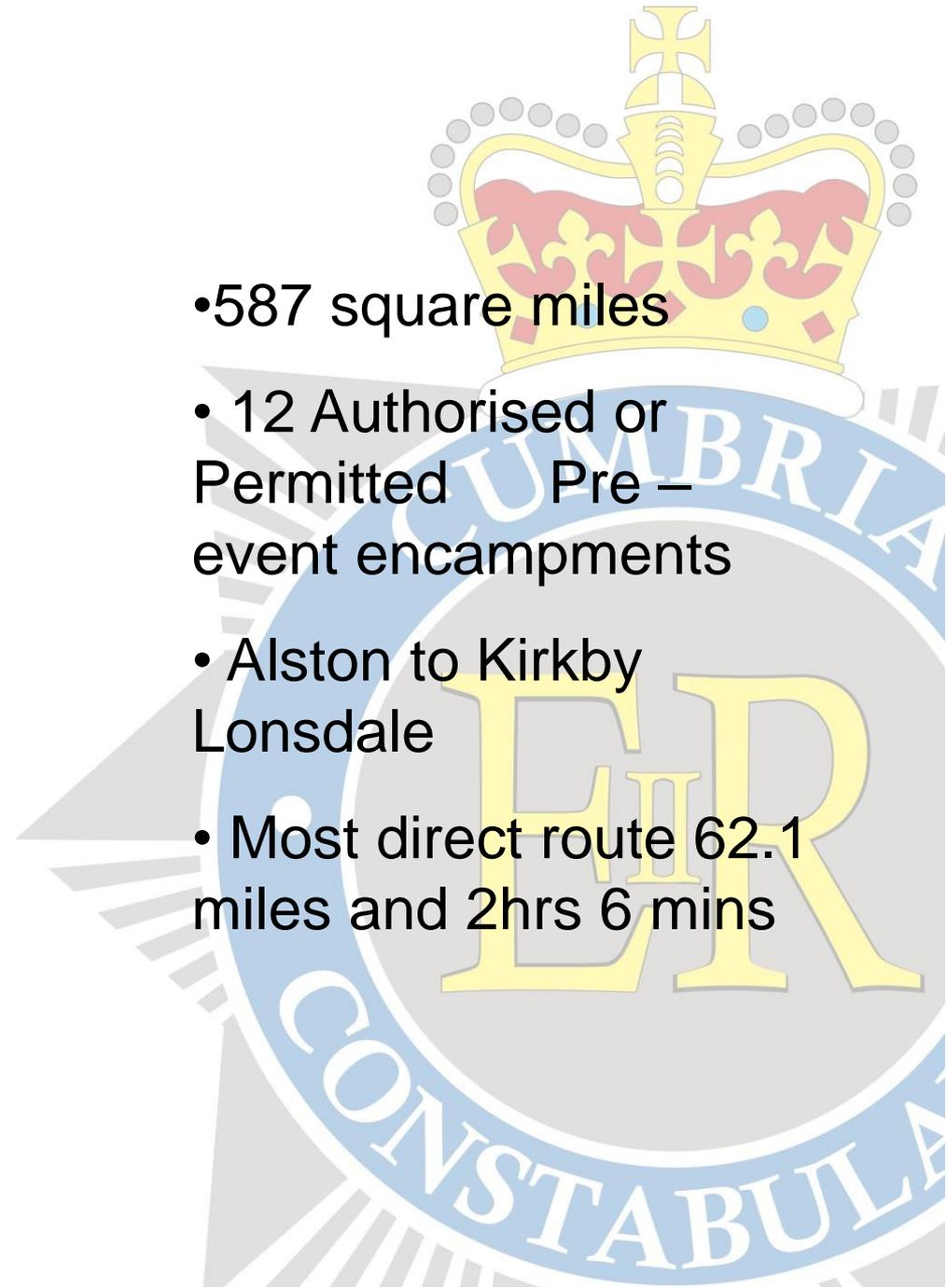
- Appleby Fair has been held annually in Appleby since around 1750
- **Unorganised “gathering”** – believed to be held by Royal Charter but more correctly by ‘Prescriptive Right’
- Largest annual gathering of Gypsies and Travellers in the UK
- 1st Thursday in June (unless the 1st Thursday is the 1st June) for 1 week
- Appleby Town has a resident population of approx. 2500
- Appleby Fair brings approximately 10,000 Gypsies and Travellers
- In addition over 30,000 day visitors to Appleby Town
- Largest policing operation responded to by Cumbria Constabulary – approx. 200 officers deployed per day during Phase 2

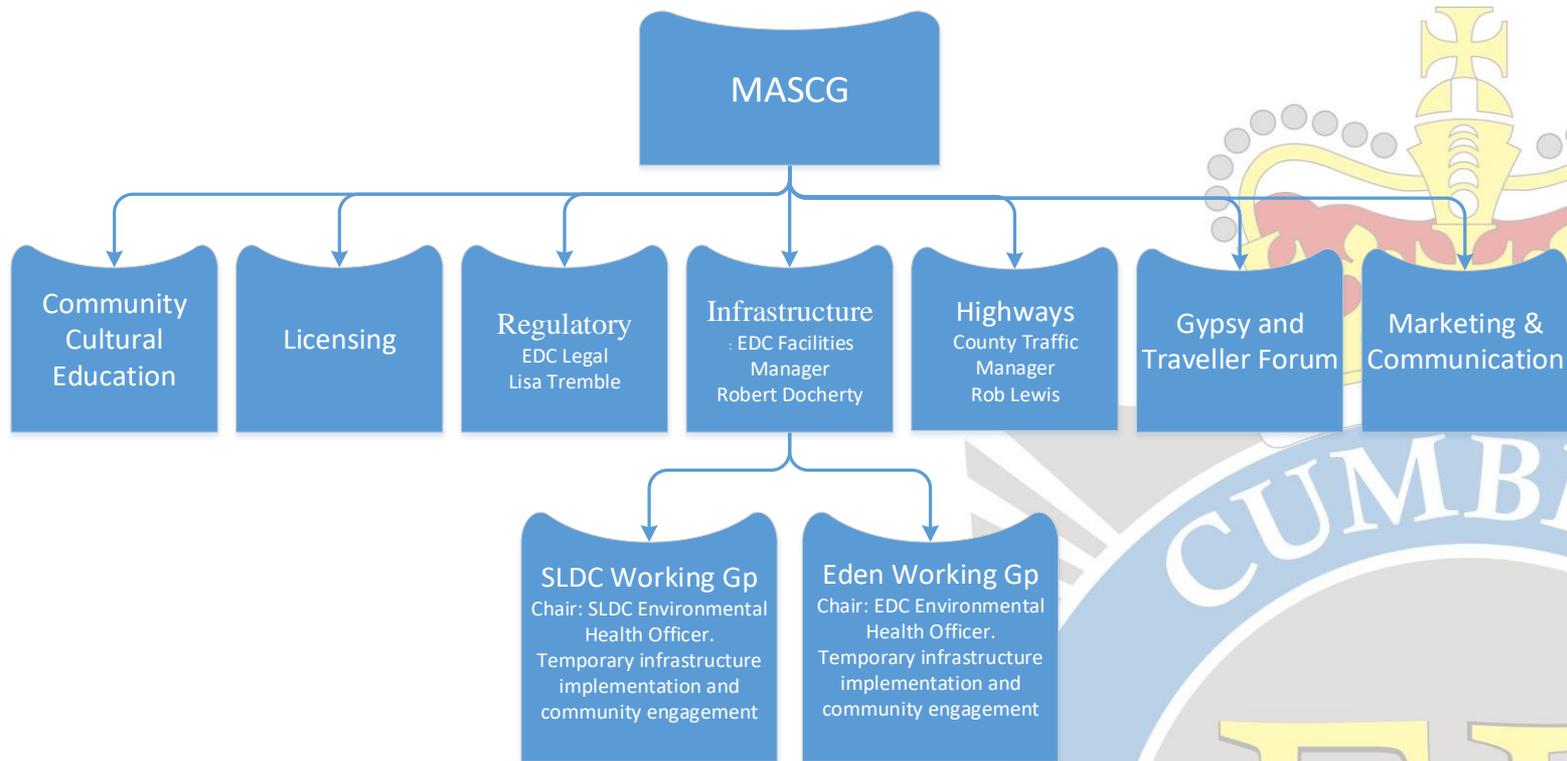


Area of Impact



- 587 square miles
- 12 Authorised or Permitted Pre – event encampments
- Alston to Kirkby Lonsdale
- Most direct route 62.1 miles and 2hrs 6 mins





Objective

- The Group's principal objective is the preparation, delivery & co-ordination of an overall multi-agency Operational Plan to deliver a safe & enjoyable event.
- 12 month planning cycle from public debriefs, engagement and implementation.

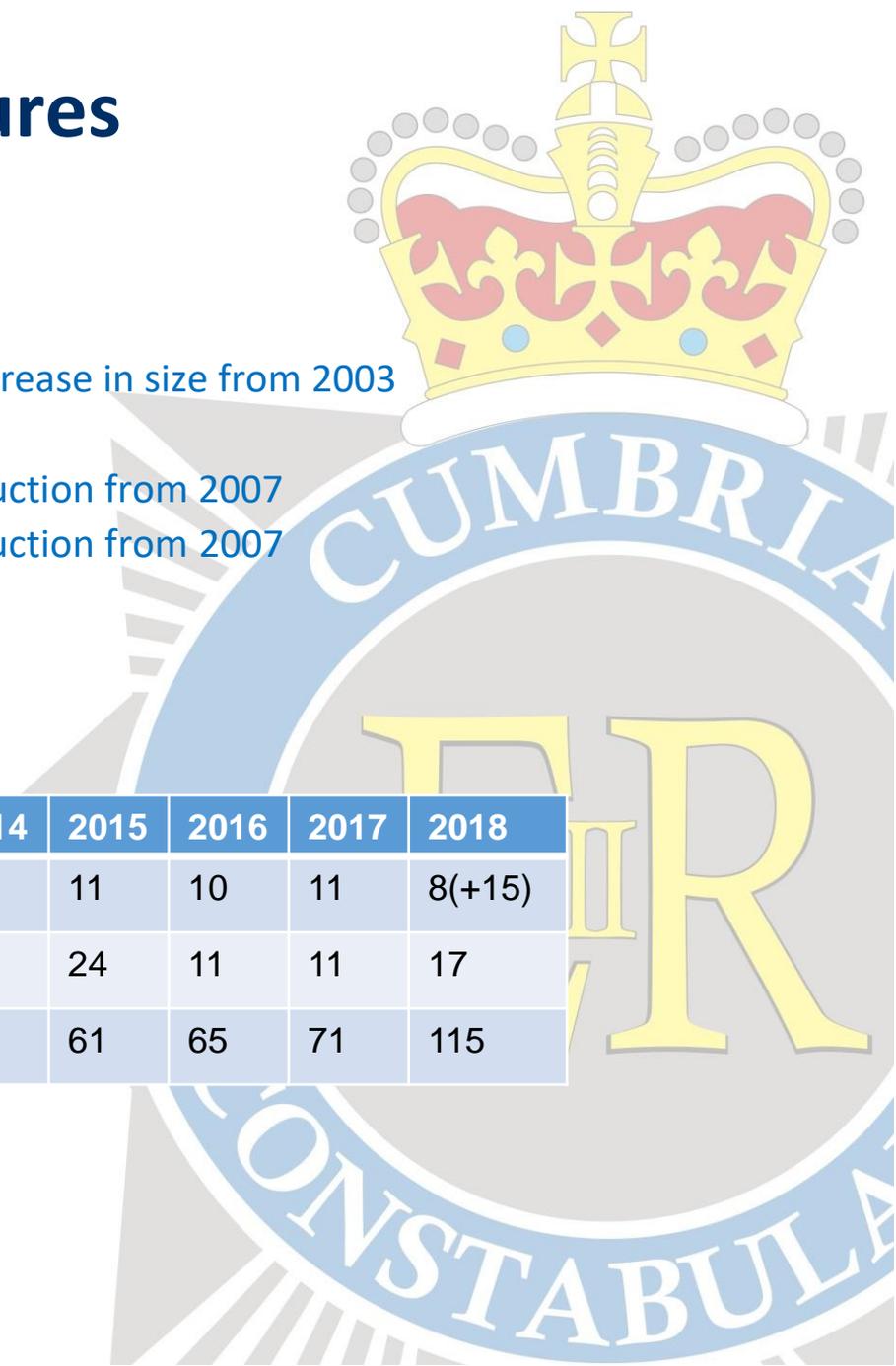
Attendance and Crime Figures

- Attendance

- 2007 Caravan count in Eden District 1,900 100% increase in size from 2003
- 2008 First year for MASCG
- 2010 Caravan count in Eden District 1,400 26% reduction from 2007
- 2018 Caravan count in Eden District 1,191 37% reduction from 2007

- Crime & Arrests

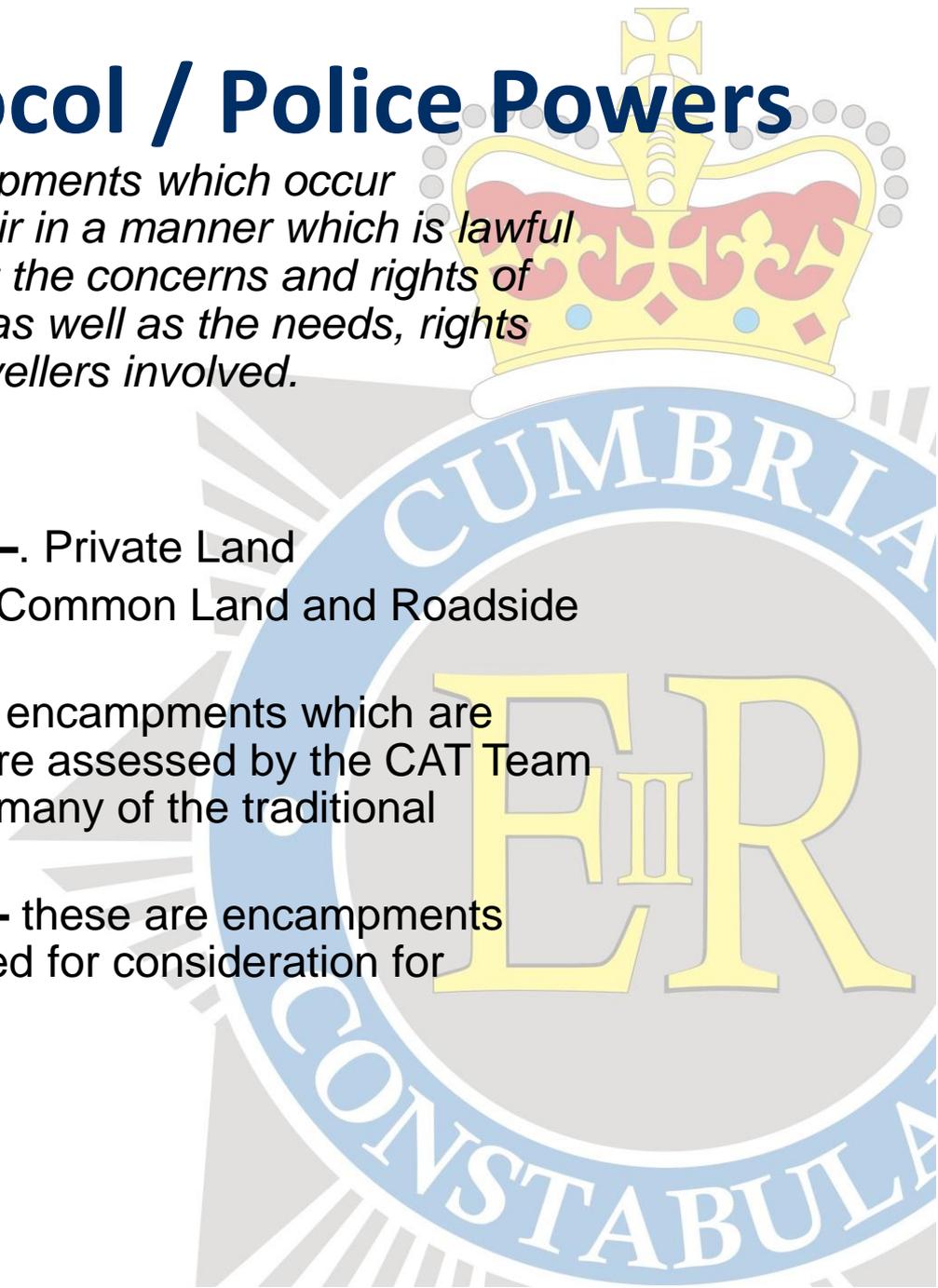
Year	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Arrests	106	60	48	28	40	28	11	10	11	8(+15)
Crimes	54	19	18	16	25	9	24	11	11	17
Incidents	244	182	225	171	130	61	61	65	71	115



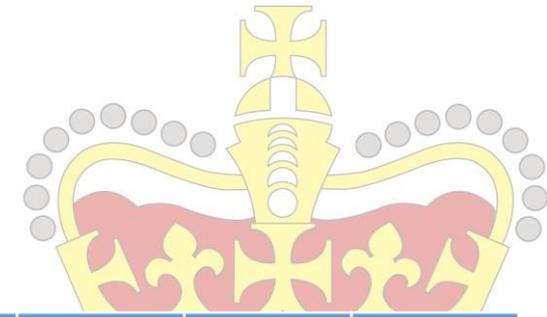
Encampment Protocol / Police Powers

- **AIM:** - • *To effectively manage encampments which occur immediately prior to and after New Fair in a manner which is lawful and proportionate, taking into account the concerns and rights of landowners and the local community as well as the needs, rights and traditions of the Gypsies and Travellers involved.*
- **3. ENCAMPMENT TYPES**
- **3.1 AUTHORISED ENCAMPMENTS** – Private Land
- **3.2 PERMITTED ENCAMPMENTS** – Common Land and Roadside verges
- **3.3 TOLERATED ENCAMPMENTS** – encampments which are neither authorised nor permitted but are assessed by the CAT Team as low or medium risk. (This includes many of the traditional roadside encampments).
- **3.4 UNSUITABLE ENCAMPMENTS** – these are encampments categorised as high risk and highlighted for consideration for enforcement action.

–



Encampment Protocol Impact



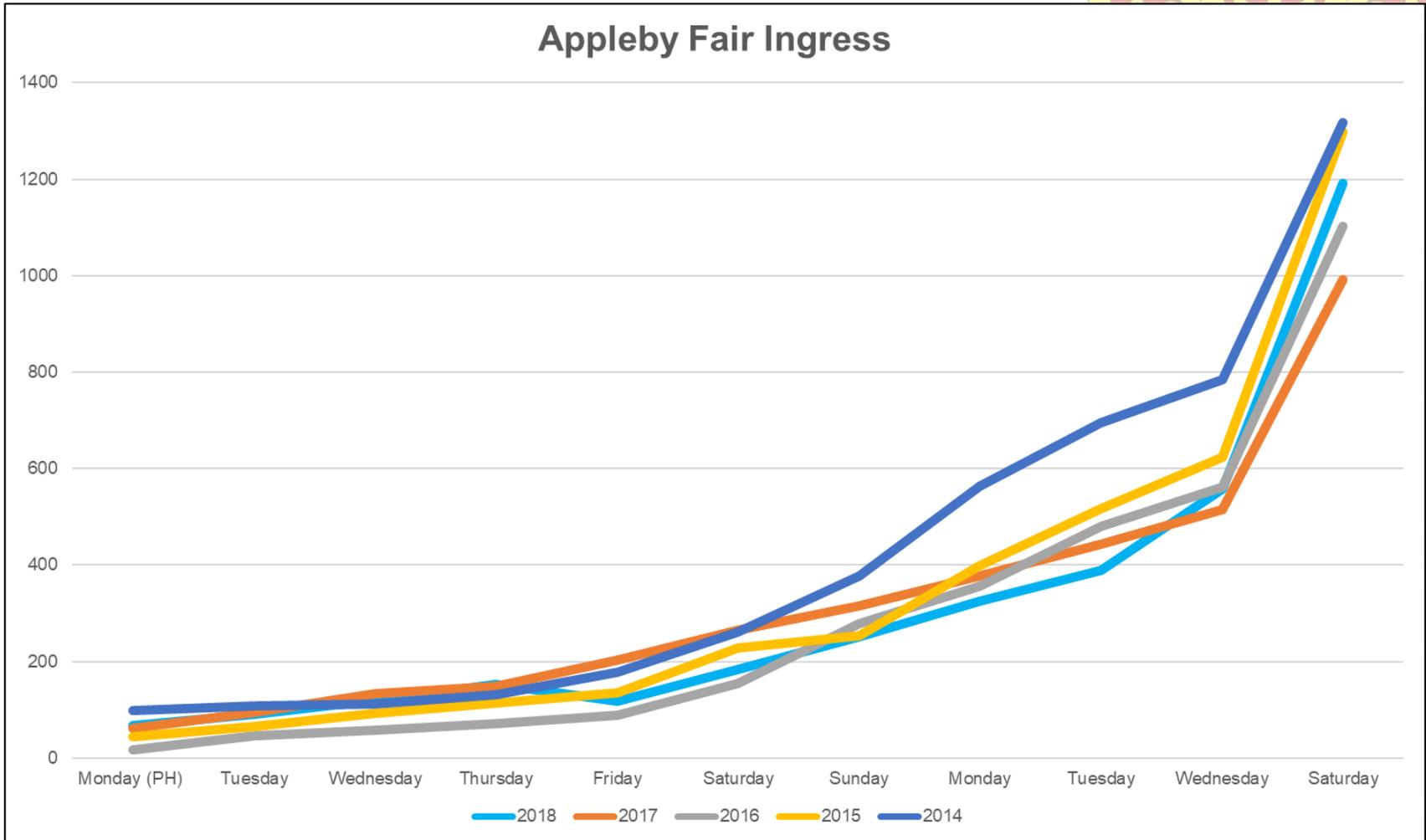
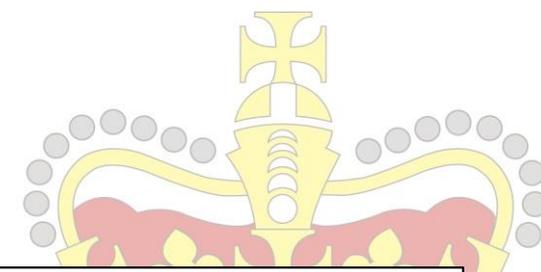
Year	2010	2011	2012	2013	2014	2015	2016	2017	2018
Total Caravans	1,394	1,325	1,329	1,301	1,318	1,297	1,103	991	1,191
Number of outlying caravans included in total number	329	283	286	280	296	262	281	269	179

An orange arrow originates from the 2010 data point for 'Number of outlying caravans' and points towards the 2018 data point, indicating a downward trend in the number of outlying caravans over the period.

2018 Several unsuitable encampments were negotiated with and agreed to move due to contravention of the Traffic Regulation Order

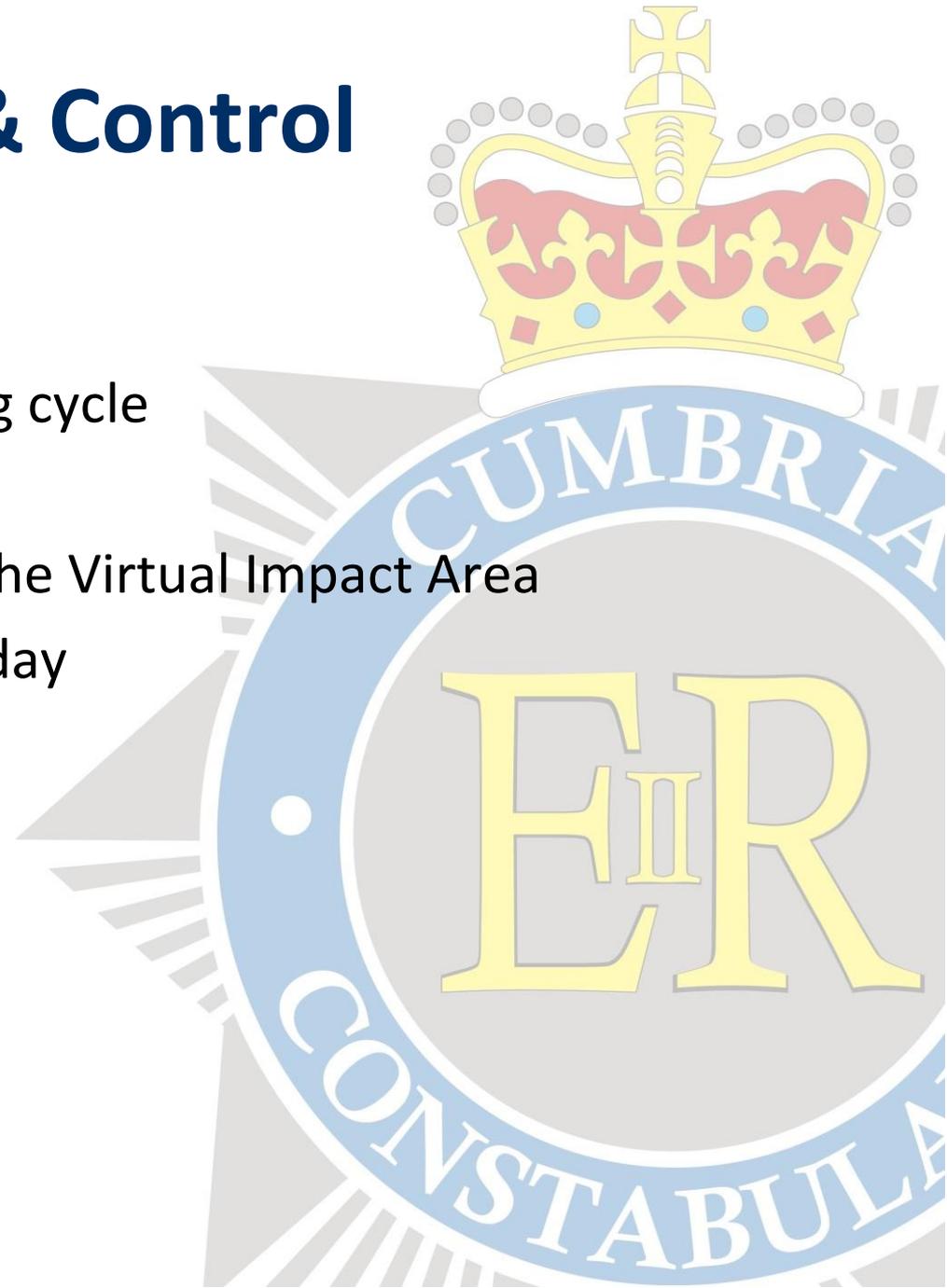


Appleby Fair Arrival Time



Police Command & Control

- Identified Gold, Silver, Bronze
- 12 Month continuous planning cycle
- 3 Phase event
 - Phase 1 Migration in to the Virtual Impact Area
 - Phase 2 Thursday - Monday
 - Phase 3 Migration out
- Governance

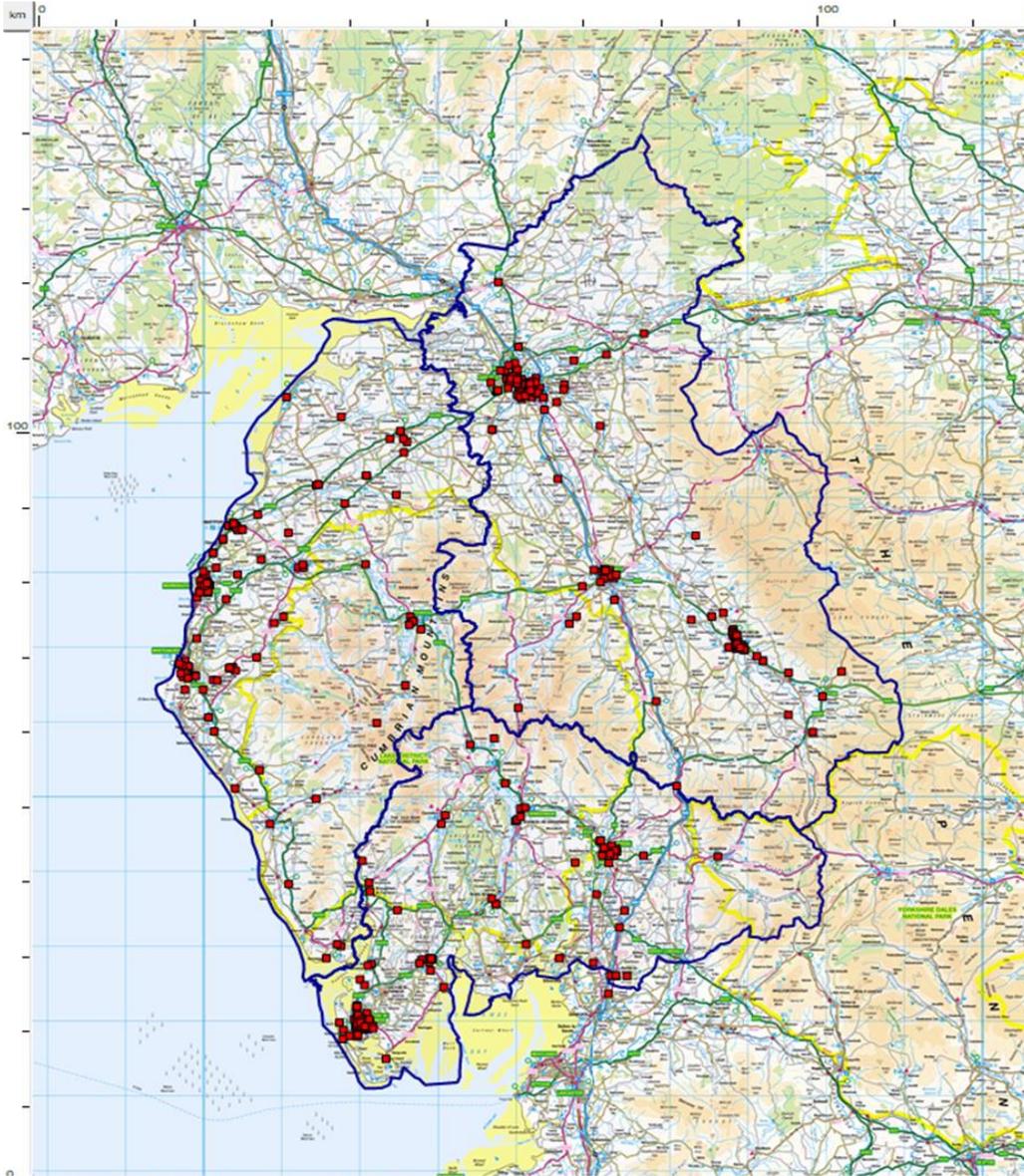


Command and Control Room Demand

Cumbria Constabulary Call management performance data during Appleby Fair 2018			
		Inbound calls to CMR	Average waiting time
28/05/2018	Mon	539	00:02:53
29/05/2018	Tue	650	00:03:50
30/05/2018	Wed	622	00:01:39
31/05/2018	Thu	648	00:03:48
01/06/2018	Fri	657	00:02:37
02/06/2018	Sat	468	00:05:48
03/06/2018	Sun	435	00:02:35
04/06/2018	Mon	730	00:03:18
05/06/2018	Tue	720	00:02:38
06/06/2018	Wed	698	00:03:07
07/06/2018	Thu	691	00:04:57
08/06/2018	Fri	736	00:04:45
09/06/2018	Sat	639	00:07:27
10/06/2018	Sun	509	00:03:56



All incidents Cumbria 9th June 2018

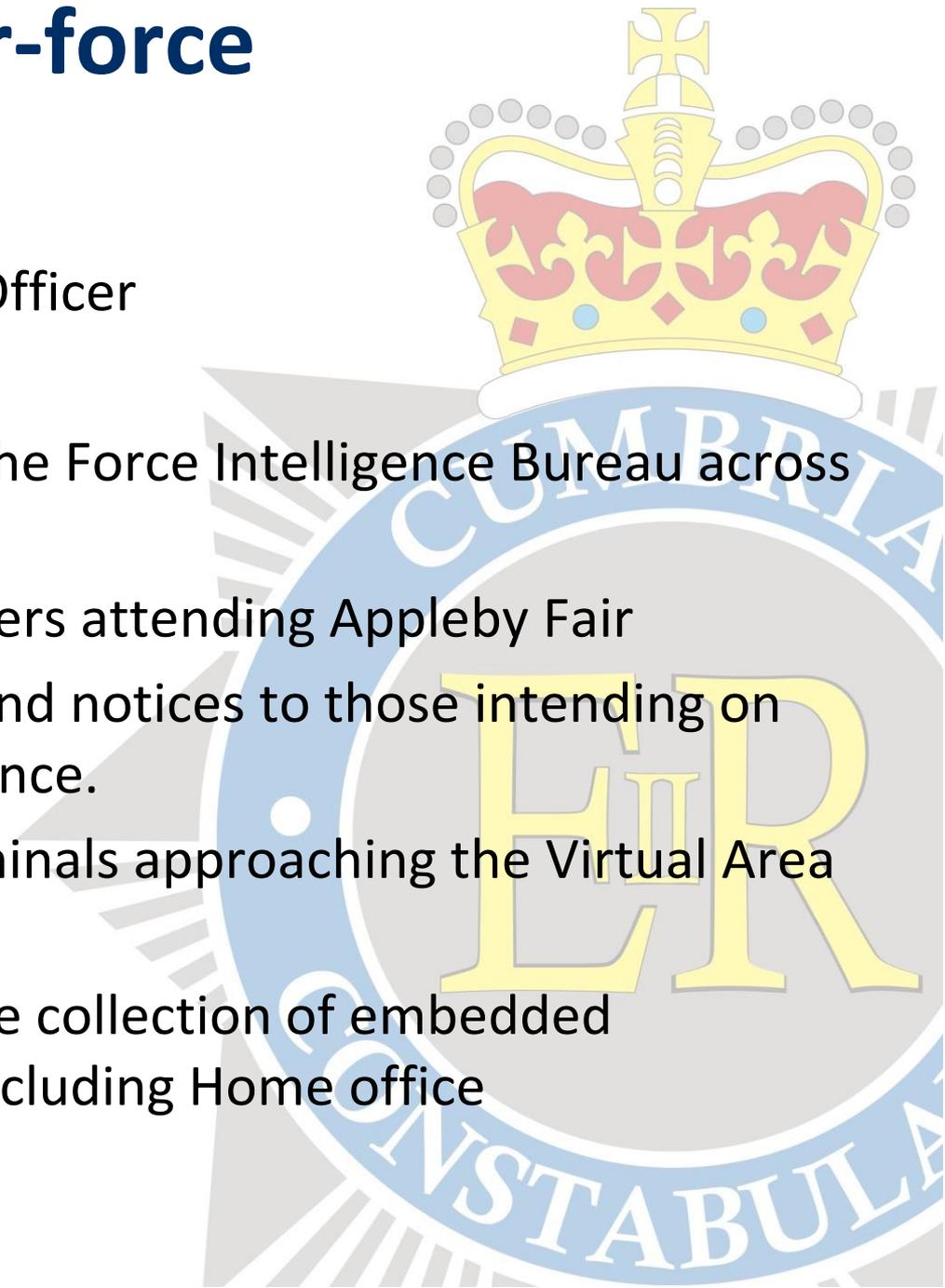


- Key to features
- BCUs
 - ▭ All features
 - 9 June 18 Incidents
 - All features



Intelligence & Inter-force interoperability

- Dedicated Force Intelligence Officer
- Quarterly Inter-force meeting
- 12 Month engagement from the Force Intelligence Bureau across all UK Forces
- Embedded outside Force officers attending Appleby Fair
- Continued issue of warnings and notices to those intending on being engaged in serious violence.
- 15 pre-emptive arrests of nominals approaching the Virtual Area of Impact
- 2018 hosted the most inclusive collection of embedded intelligence representatives including Home office representatives from Eire.



Community Engagement

Prior Engagement

Local Problem Solver Attendance at Parish & Town Council Meetings as an agenda Item to identify issues and consult on proposed changes.

During the event.

Appleby Community Advisory Group (CAG)

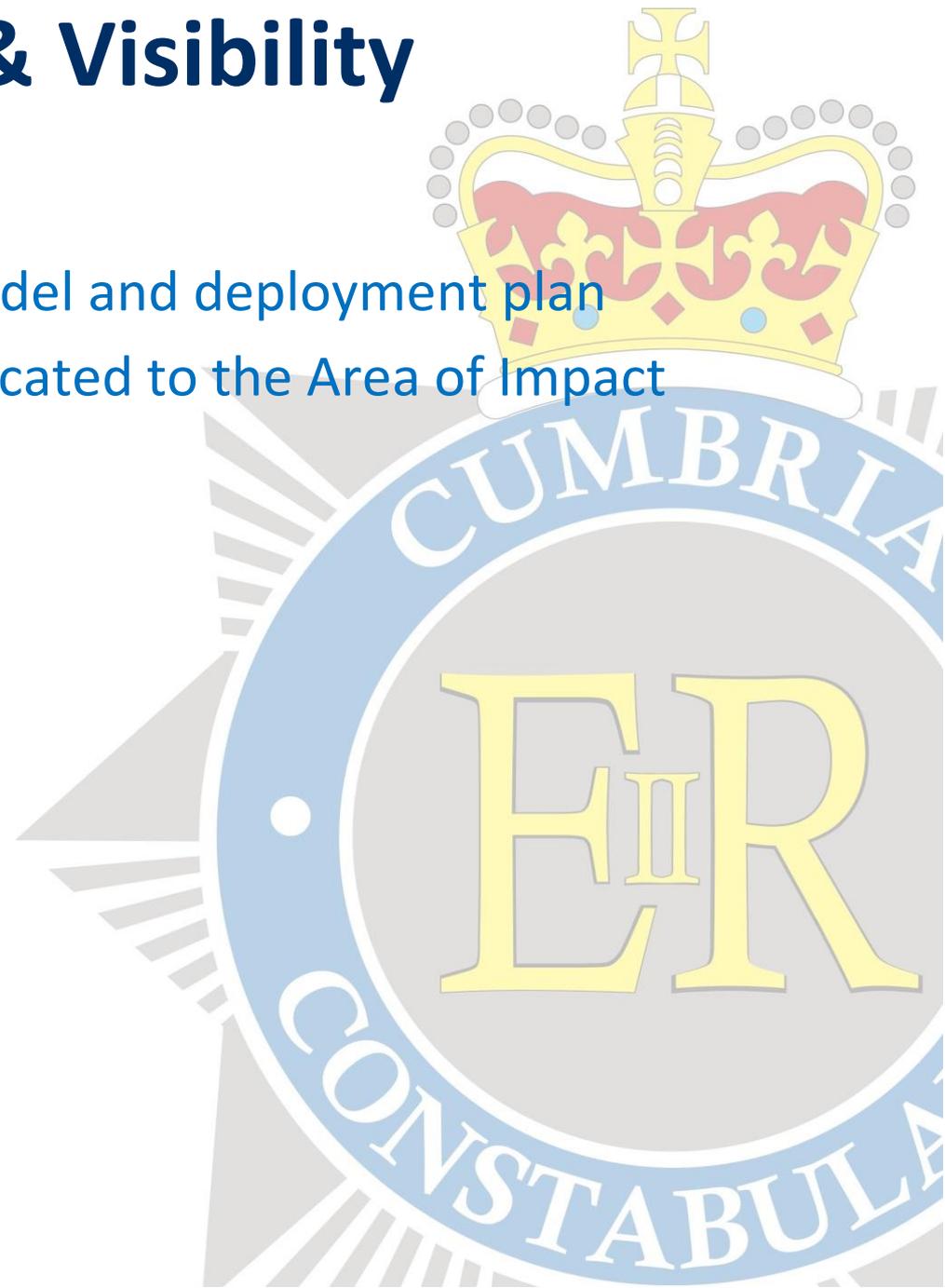
Every Evening during phase 2



Police Resourcing & Visibility

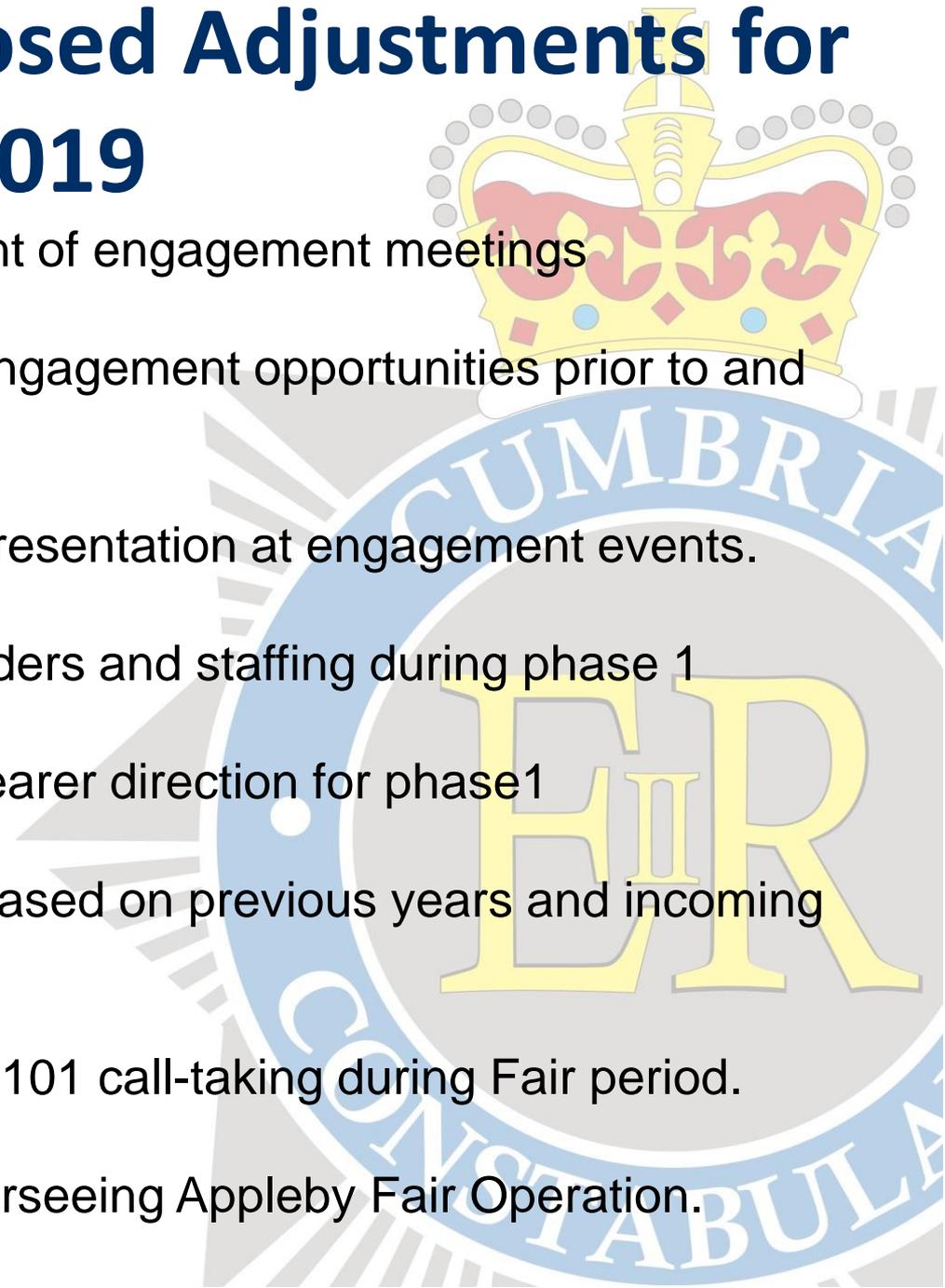
- Intelligence led resourcing model and deployment plan
- Additional Police Officers dedicated to the Area of Impact

Date	No of Officers
21 st May – 23 rd May	5
24 th May	11
25 th May – 28 th May	13
29 th May – 3 rd June	26
4 th June	38
5 th June	54
6 th June	104
7 th June – 11 th June	200
12 th June – 15 th June	5



Summary of Proposed Adjustments for 2019

1. Promote wider advertisement of engagement meetings
2. Increase formal dedicated engagement opportunities prior to and during the event
3. Increase wider statutory representation at engagement events.
4. Consistent Bronze commanders and staffing during phase 1
5. Increase supervision and clearer direction for phase 1
6. Review Resourcing model based on previous years and incoming Intelligence.
7. Enhanced staffing levels for 101 call-taking during Fair period.
8. Nominated Chief Officer overseeing Appleby Fair Operation.



Questions....?



Performance Update 12 months to August 2018

Public Accountability Conference
September 2018

T/ACC Slattery



 101

 www.cumbria.police.uk

  [cumbriapolice](https://www.facebook.com/cumbriapolice)

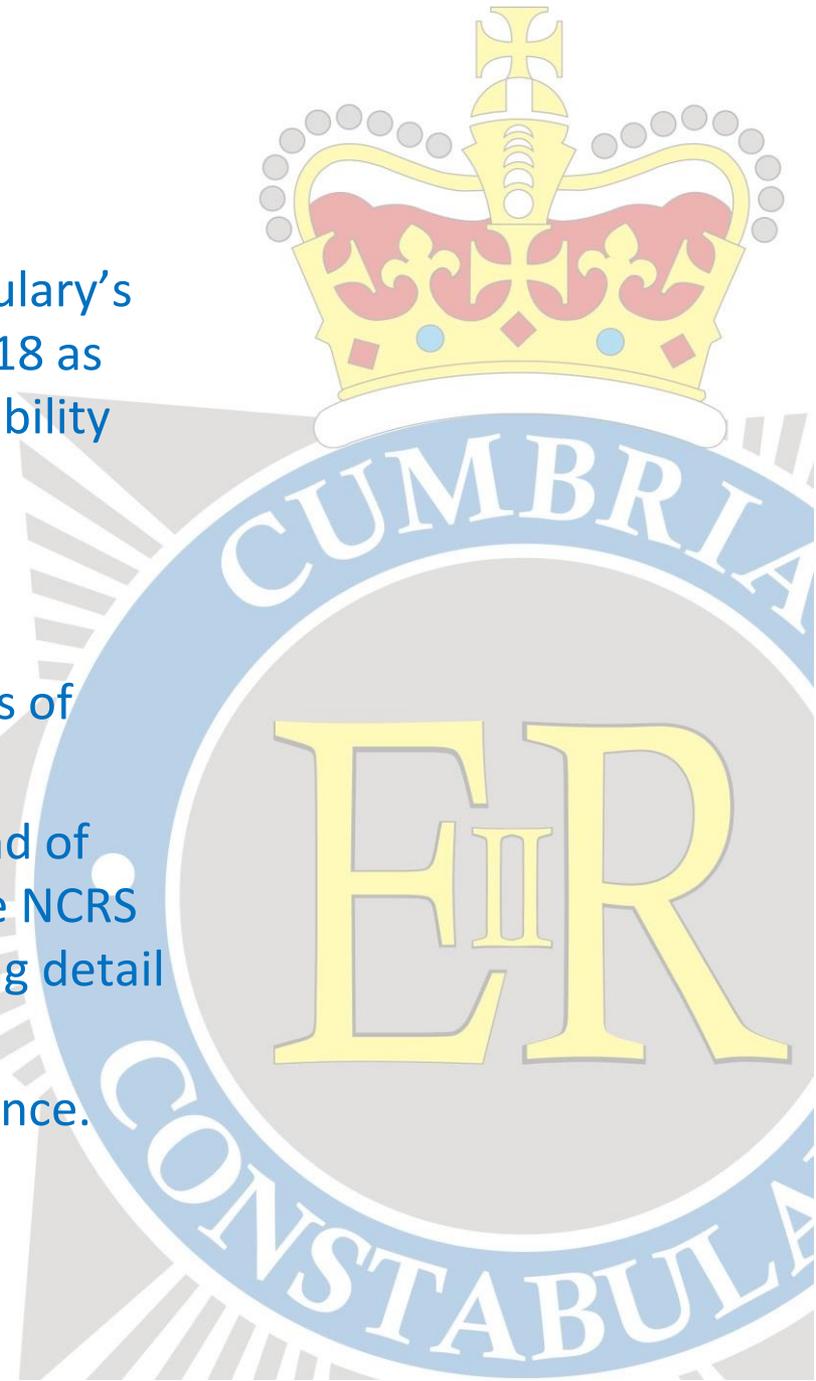


Purpose

- To present to the Commissioner the Constabulary's performance for the 12 months to August 2018 as agreed in the Police and Crime Plan Accountability Framework.

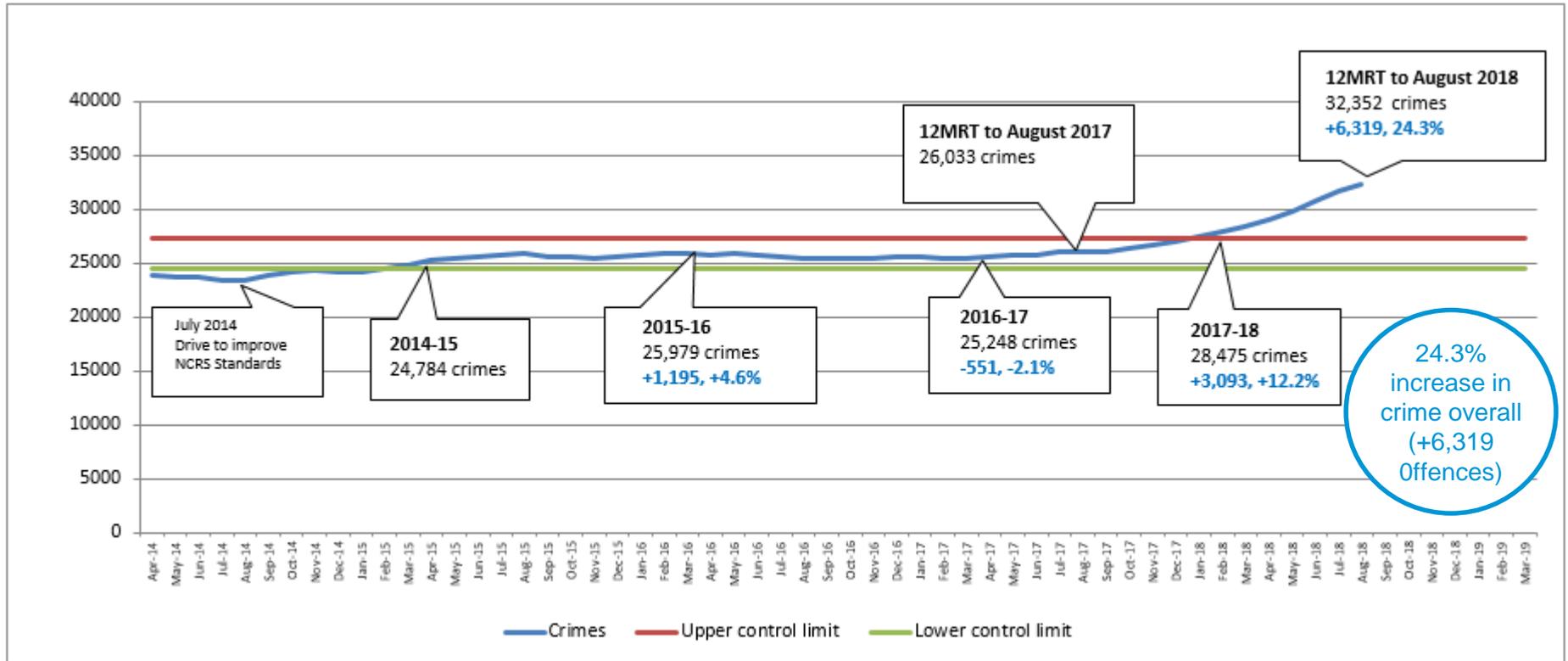
In addition,

- Detail and information about the components of each of these crime classifications.
- Statistical estimates for crime levels at the end of 2018/19 where appropriate. For areas where NCRS training has been delivered further forecasting detail has been provided.
- Information about user satisfaction performance.



All crime

12 Month Rolling Total (MRT) to August 2018 compared to previous year



Most Similar Group (MSG) Comparison

Lower than average for crimes per 1,000 population

Predicted for 2018/19 year end

Point estimate (based on the last 12 months performance)

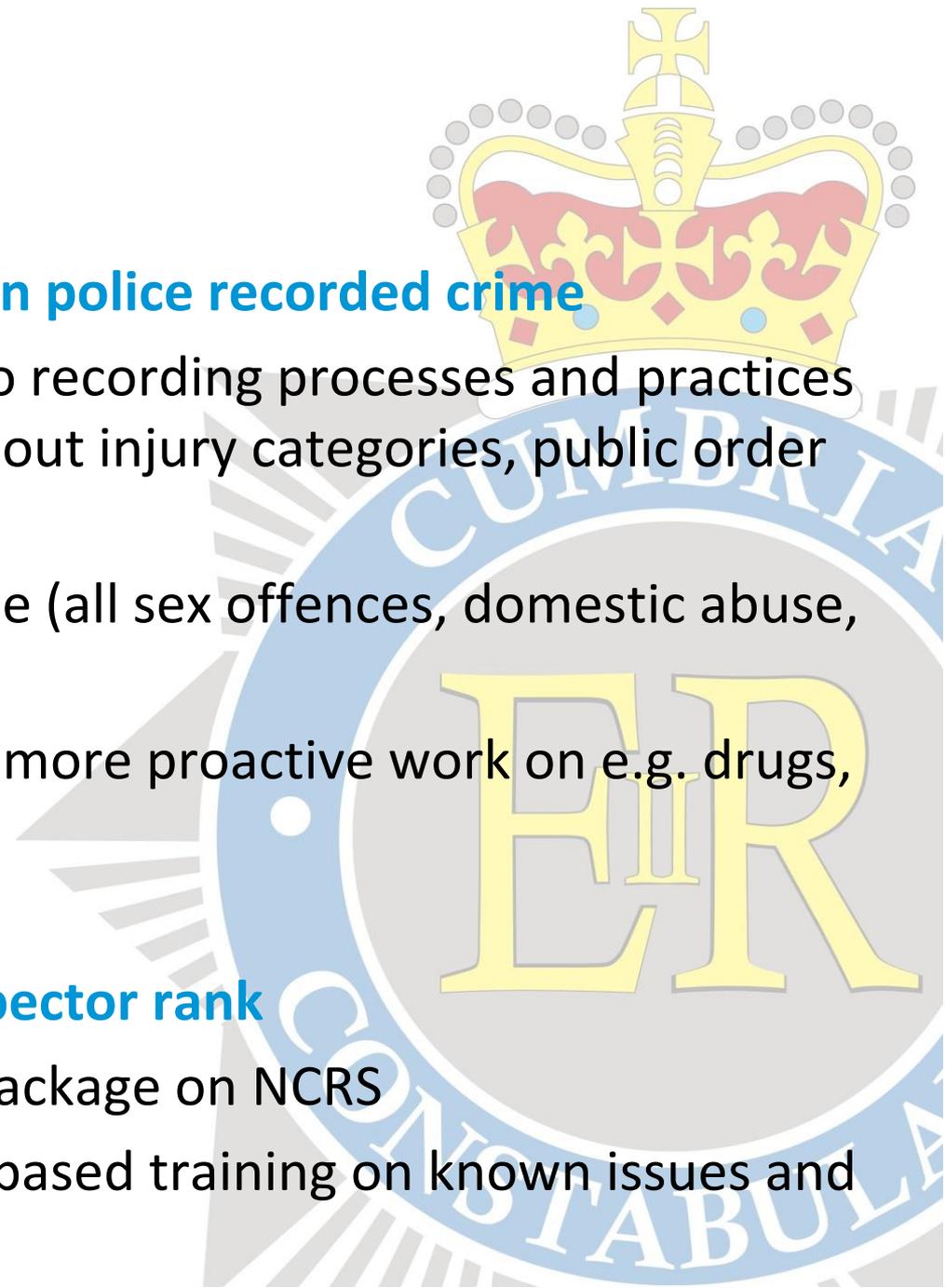
Projected increase 12 months to August 18 +11,187 crimes (+39.3%)
- See next slide for rationale

Number of forces with increase

40

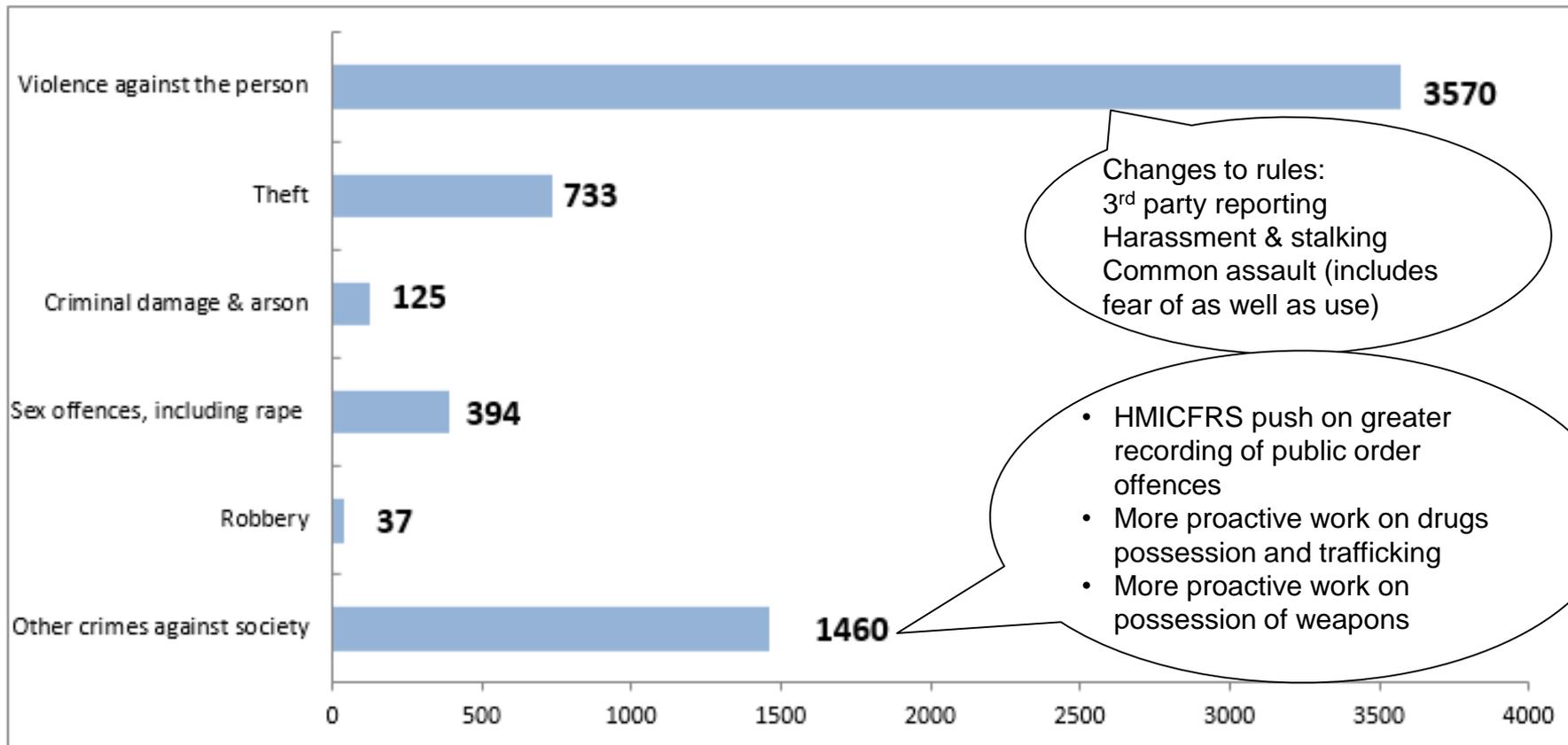
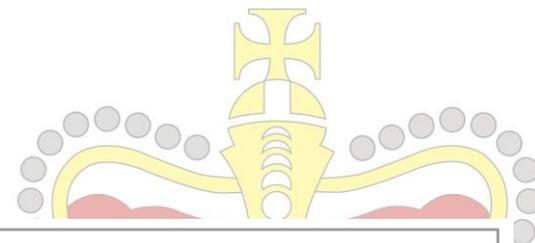
All crime

- **3 main reasons for increases in police recorded crime**
 - continuing improvements to recording processes and practices (most impact- violence without injury categories, public order & other sexual offences)
 - more victims reporting crime (all sex offences, domestic abuse, hate crime)
 - genuine increases in crime (more proactive work on e.g. drugs, theft)
- **Training for all officers to Inspector rank**
 - Oct – Dec 2017 e learning package on NCRS
 - Jan – April 2018 Classroom based training on known issues and new rules



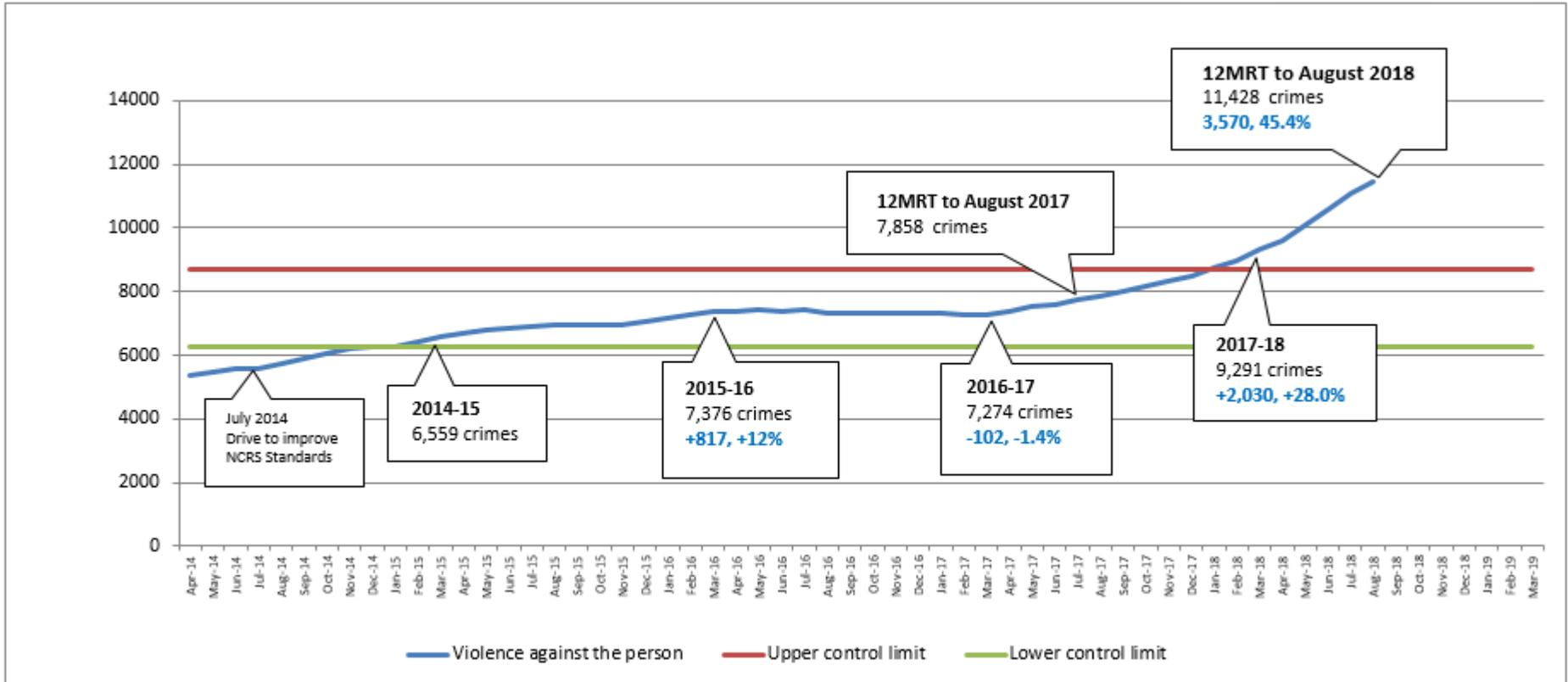
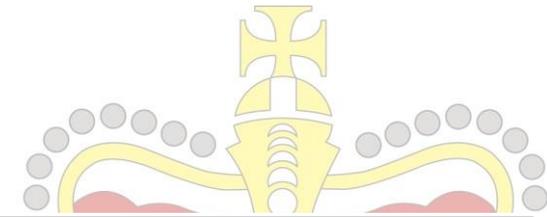
All crime

Analysis of changes over past 12 months to August 2018



Violence against the person (VAP)

12 MRT to August 2018 compared to previous year



Most Similar Group (MSG) Comparison

Lower than average for crimes per 1,000 population

Predicted for 2018/19 year end

Point estimate (based on the last 12 months performance)

Projected increase 12 months to August 18 +6,108 crimes (+65.8%)
- increase mainly attributable to greater adherence to NCRS post training

Number of forces with increase

41

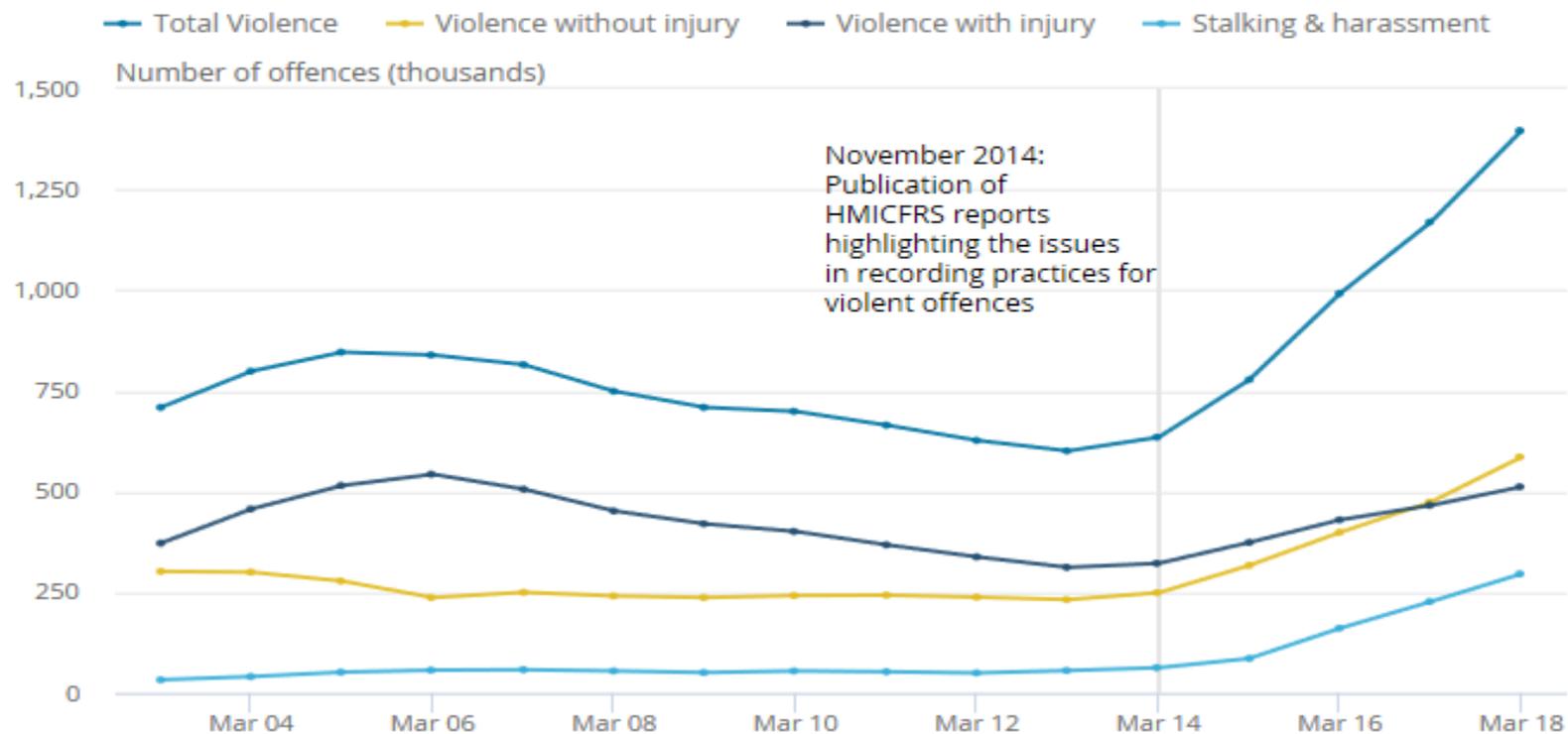
Impact of recording practices on violent crime

CSEW (graph from ONS)



Figure 15: The volume of violent crime being recorded by the police has increased over the last few years

England and Wales, year ending March 2003 to year ending March 2018



Source: Police recorded crime, Home Office

Violence against the person

Crime categories and analysis of increase over past 12 months to August 2018

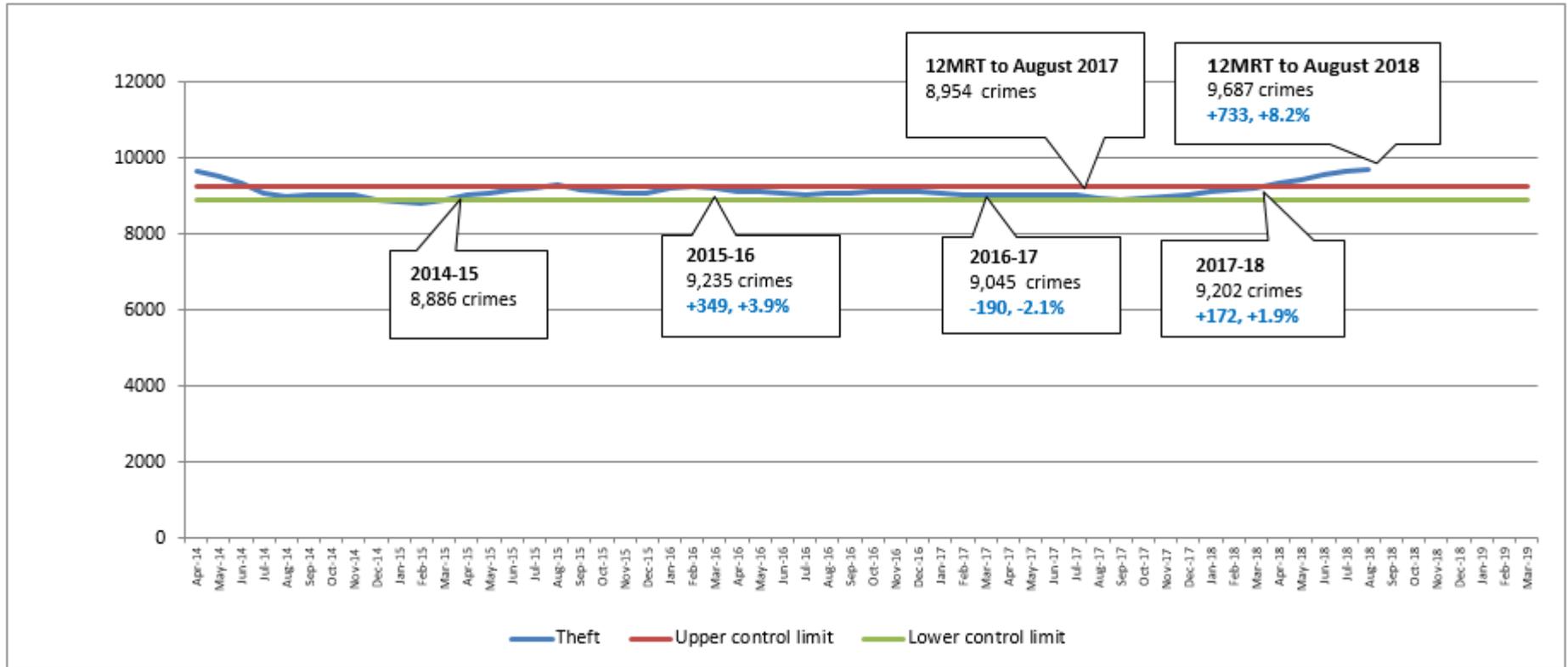
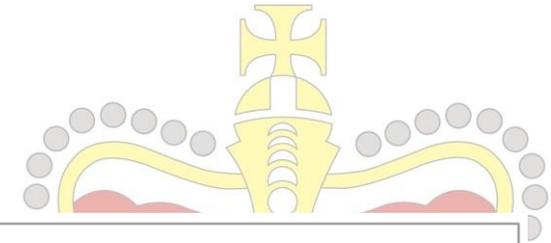
- Violent crime covers a wide range of offences including minor assaults (such as pushing and shoving), harassment and abuse (where there is no physical assault involved) through to wounding and homicide.
- As per previous slide, Office of National Statistics (ONS) state ongoing work by police forces to improve crime recording practices is the main driver. As at March 2018, CSEW shows no change in the level of violence in recent years.
- **Harassment** offences have been increasing since the beginning of the year and look set to account for the largest numerical increase in offences. **Significant amount of training and awareness delivered to officers over the past few months in order to improve recognition and service to victims.**
- Domestic abuse accounted for **32% of violence against the person offences.**



Violence Against The Person	+3,570	
Homicide	+2	+66.7%
Violence with Injury	+977	+27.6%
Assault - Cause Serious Harm	+67	+62.0%
Assault with Injury	+899	+26.3%
Other violence with injury	+11	+57.9%
Violence without Injury	+2,591	+60.1%
Assault without Injury	+1,297	+43.1%
Assault without Injury on a Constable	+67	+38.5%
Harassment	+1,114	+123.0%
Other violence without injury	+113	+51.6%

Theft

12 MRT to August 2018 compared to previous year



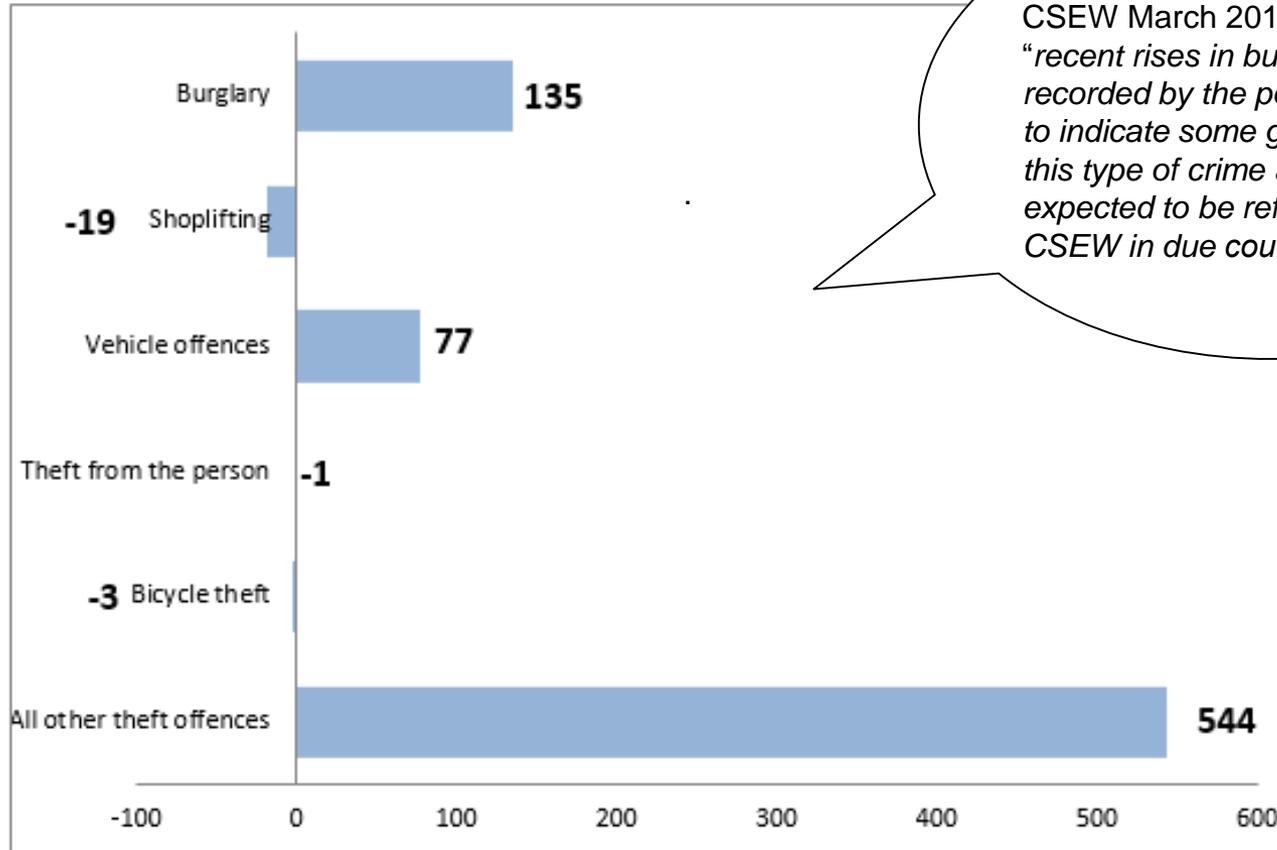
Most Similar Group (MSG) Comparison
 Lower than average for crimes per 1,000 population

Predicted for 2018/19 year end
 Point estimate (based on the last 12 months performance)
 10,423 crimes or +13.3%

Number of forces with increase
 29

Theft

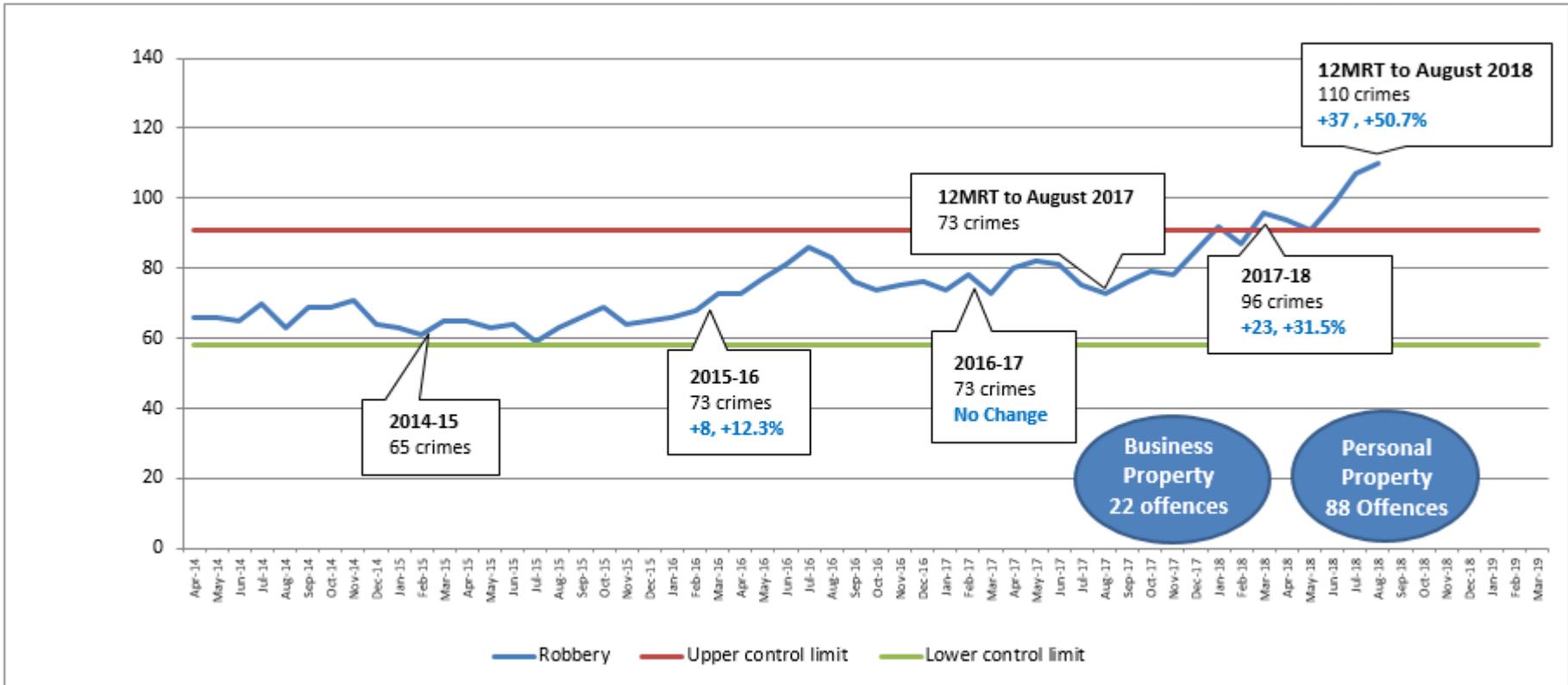
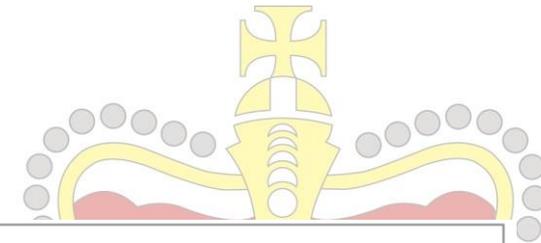
Analysis of changes over past 12 months to August 2018



CSEW March 2018
"recent rises in burglary recorded by the police are thought to indicate some genuine rises in this type of crime and changes are expected to be reflected in the CSEW in due course"

Robbery

12 MRT to August 2018 compared to previous year



Most Similar Group (MSG) Comparison

Lower than average for crimes per 1,000 population

Predicted for 2018/19 year end

Point estimate (based on the last 12 months performance)

137 crimes or +44.2%

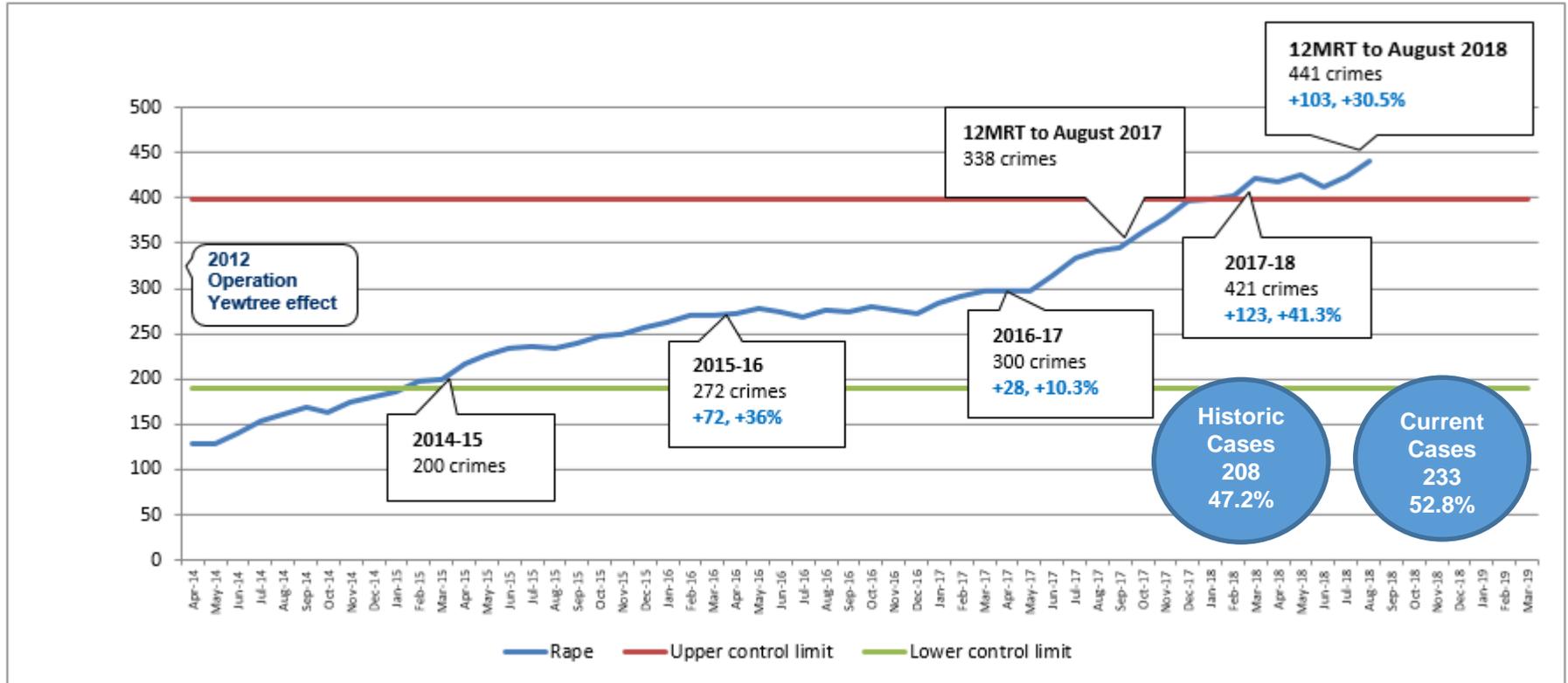
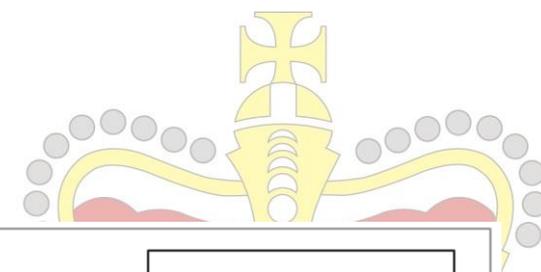
CSEW – “recent increases in robbery recorded by the police indicate some real rises.”

Number of forces with increase

37

Sex offences - rape

12 MRT to August 2018 compared to previous year



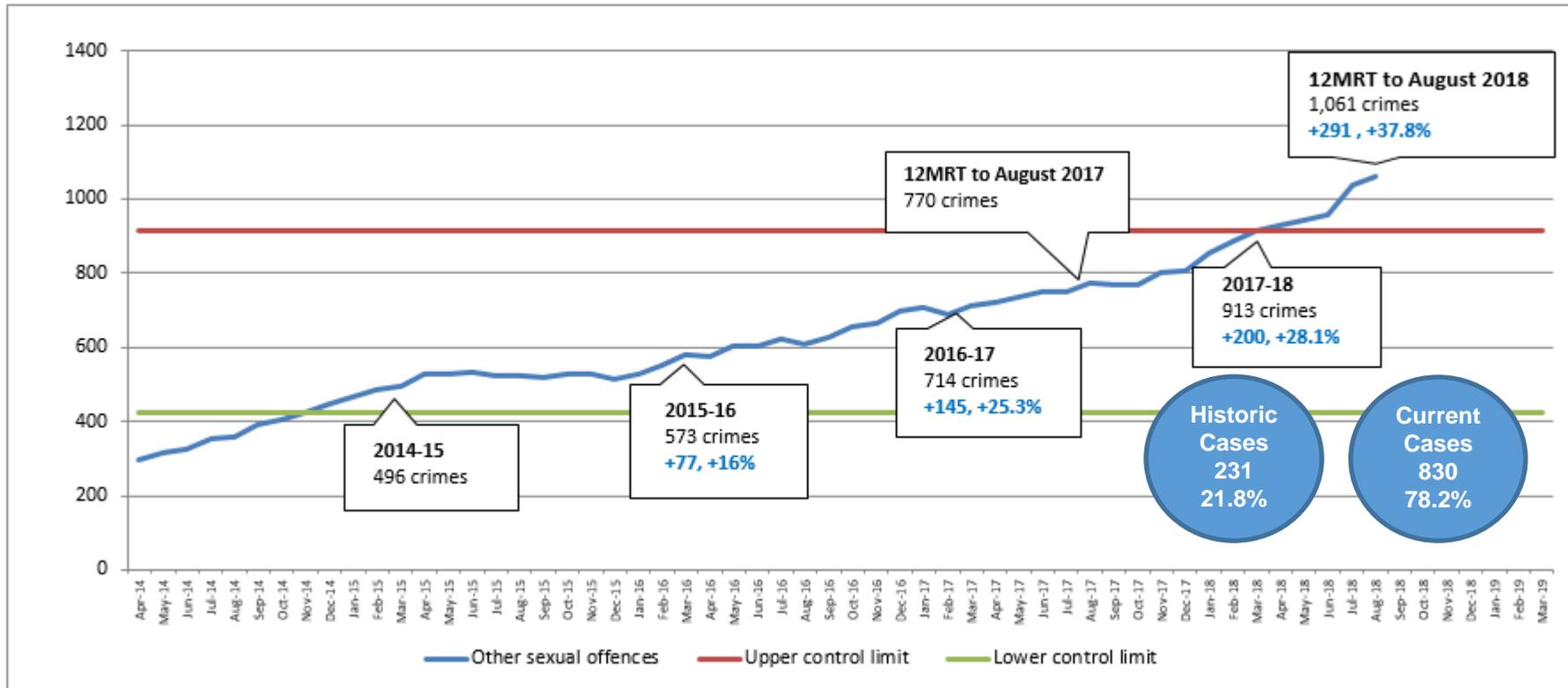
Most Similar Group (MSG) Comparison
 Lower than average for crimes per 1,000 population

Predicted for 2018/19 year end
 Point estimate (based on the last 12 months performance)
 499 crimes or +21.1%

Number of forces with increase
 38

Sex offences – other sexual offences

12 MRT to August 2018 compared to previous year



Most Similar Group (MSG) Comparison

Lower than average for crimes per 1,000 population

Predicted for 2018/19 year end

Point estimate (based on the last 12 months performance)

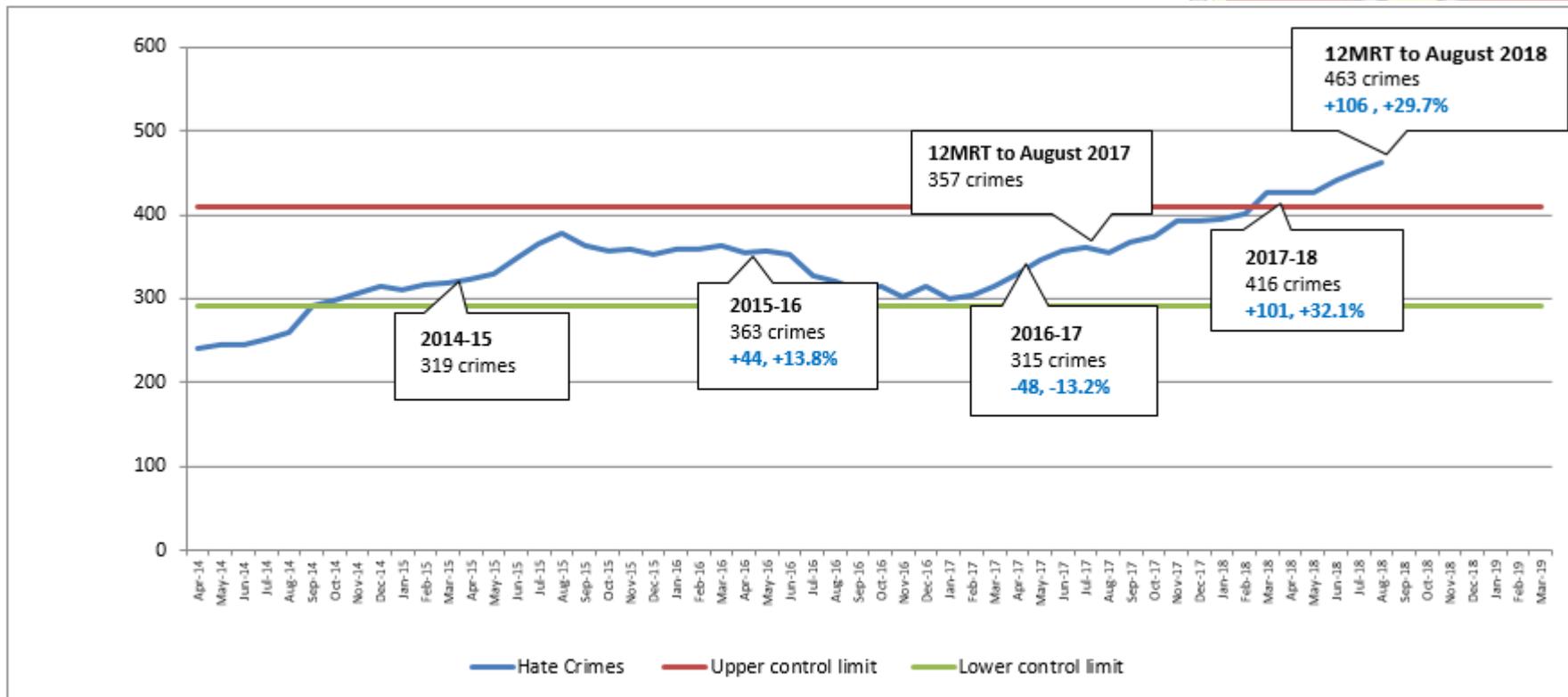
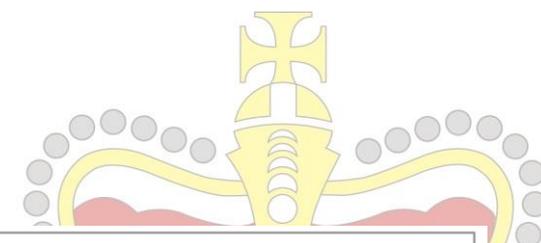
Projected increase 12 months to August 18 +407 crimes (+44.6%)
- attributable to greater adherence to NCRS post CMSU training and victims reporting

Number of forces with increase

36

Hate Crime

12 MRT to August 2018 compared to previous year



Most Similar Group (MSG) Comparison

Data not available

Predicted for 2018/19 year end

Point estimate (based on the last 12 months performance)

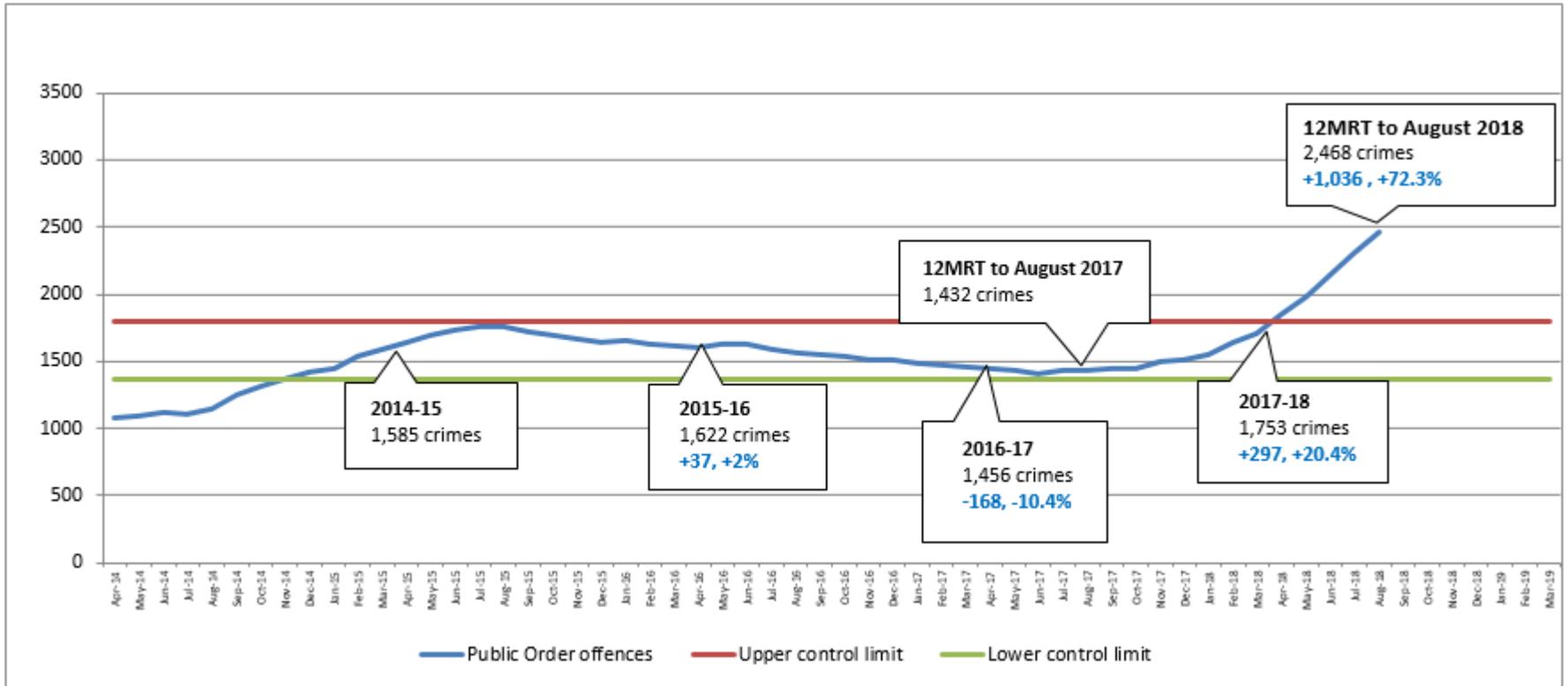
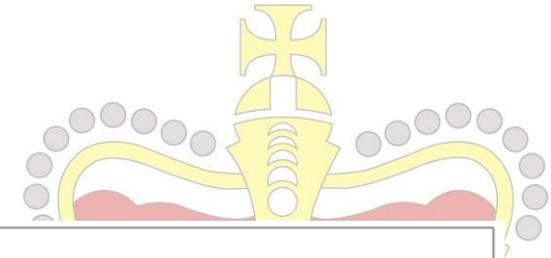
Projected increase 12 months to August 18 +137 crimes (+32.1%)
 - attributable to greater adherence to NCRS post CMSU training & victims willing to report

Number of forces with increase

Data not available

Public Order

12 MRT to August 2018 compared to previous year



Most Similar Group (MSG) Comparison

Higher than average for crimes per 1,000 population

Predicted for 2018/19 year end

Point estimate (based on the last 12 months performance)

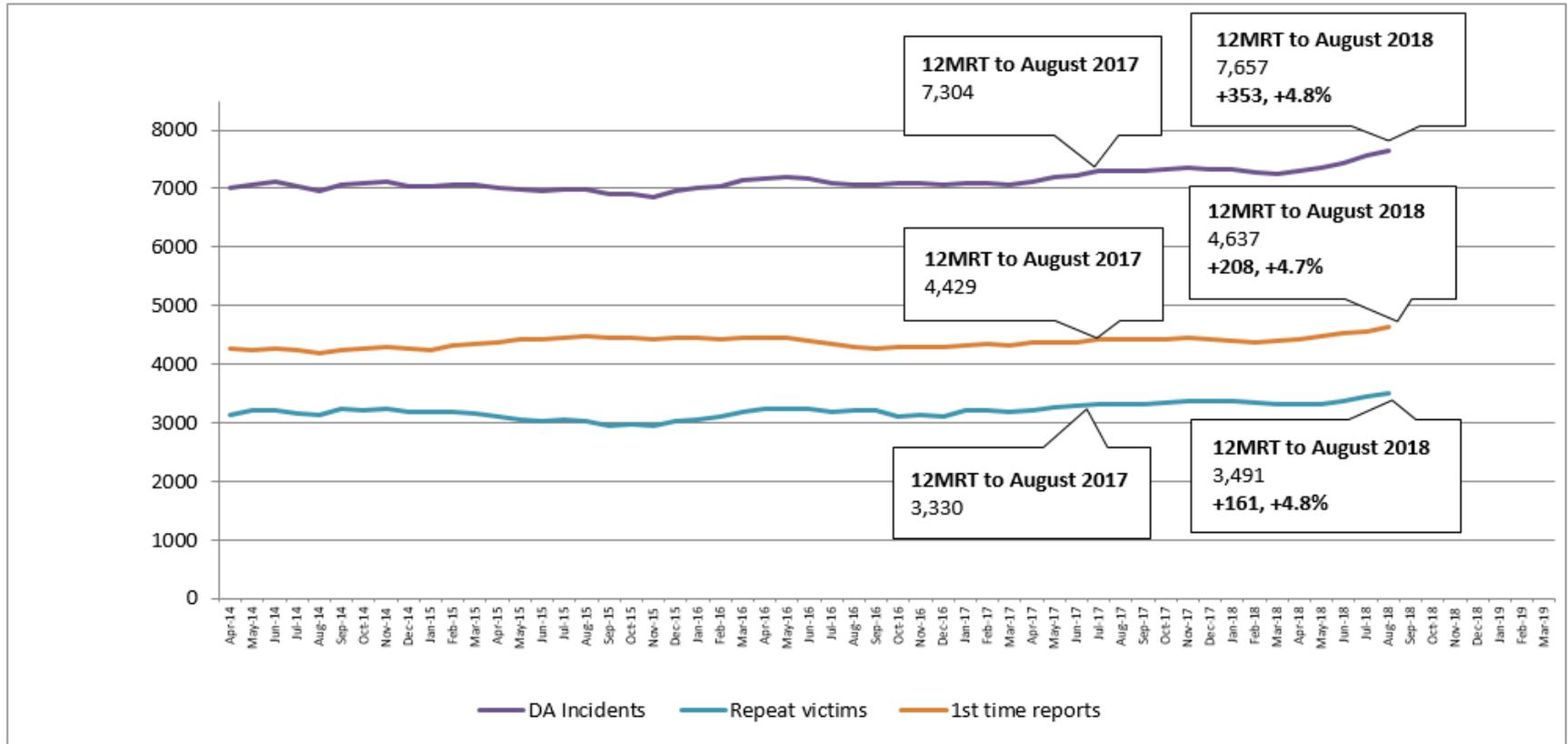
Projected increase 12 months to August 18 +2,142 crimes (+122.3%)
 - Mostly attributable to greater adherence to NCRS post CMSU training

Number of forces with increase

37

Domestic abuse

12 MRT to August 2018 compared to previous year



4.8% rise in domestic abuse incidents

1.0% fall in the number of first time repeats

Repeat victim rate is 41%

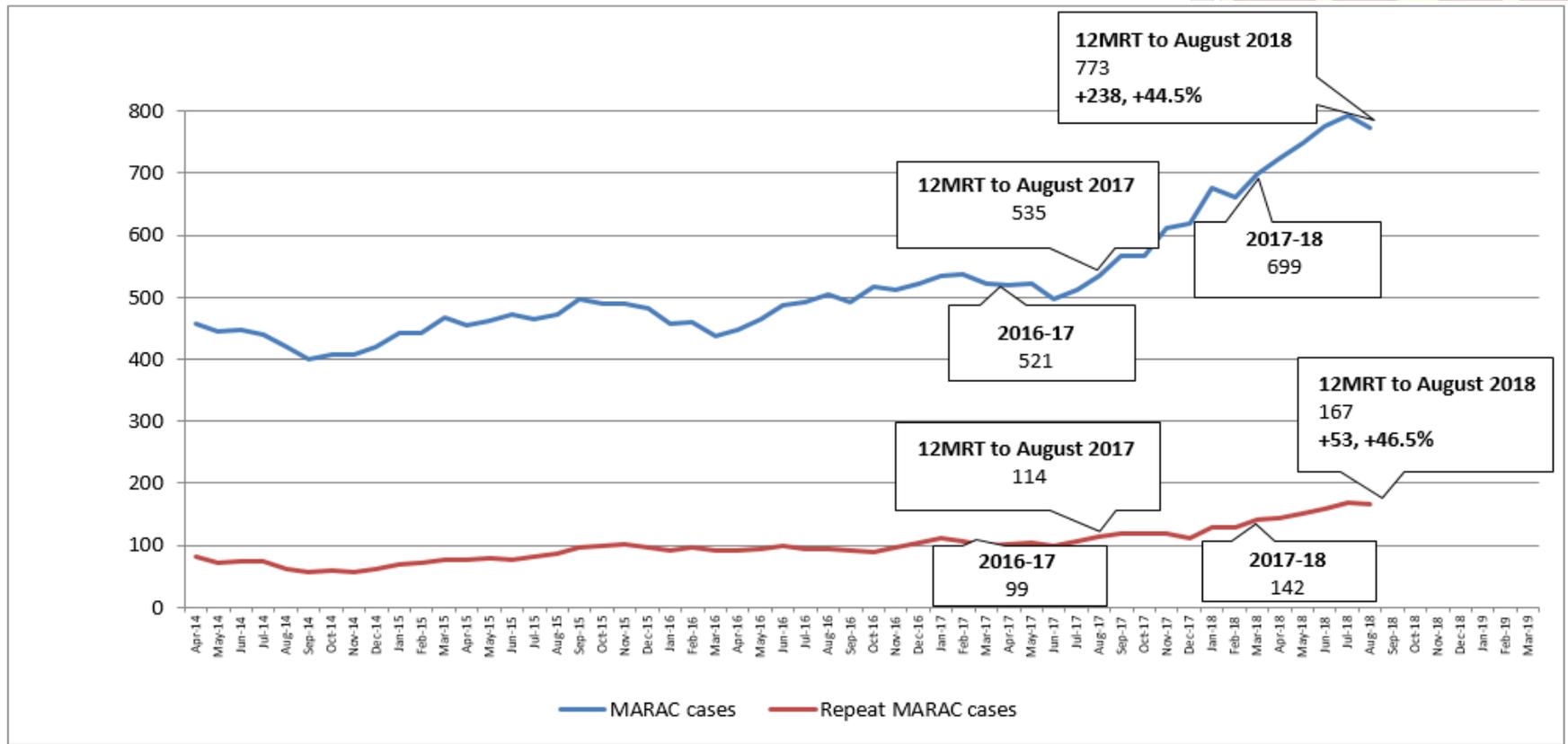
An arrest was made in 22% of incidents

69% of incidents became crimes

88% conviction rate for cases that reach court

Domestic abuse (MARAC)

12 MRT to August 2018 compared to previous year



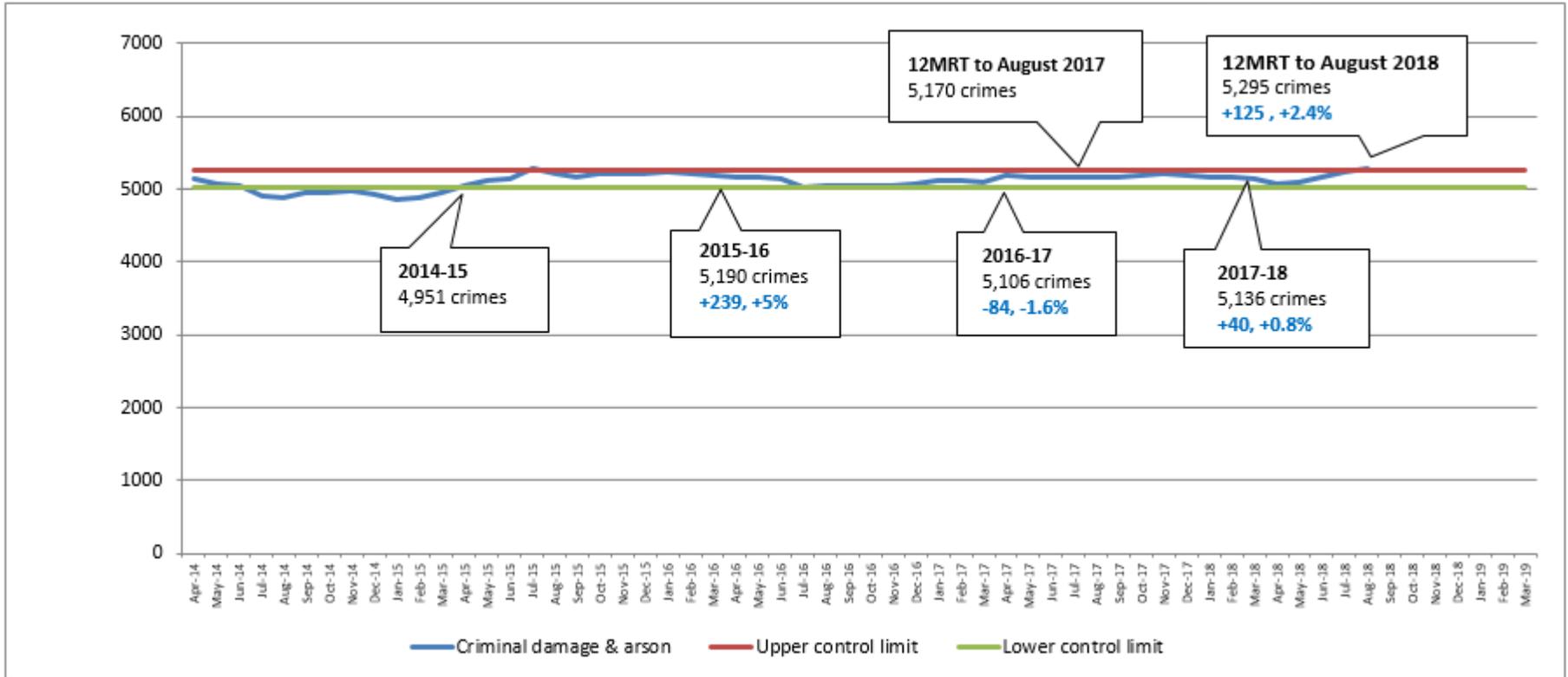
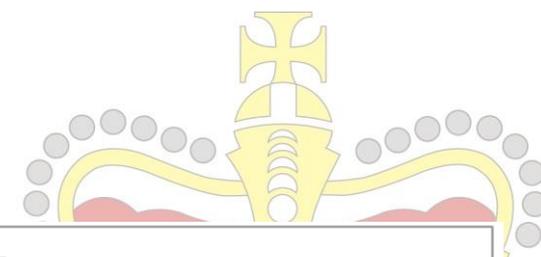
Less than 1
in 4 people
report
domestic
abuse

Victims will likely
have been assaulted
on a number of
occasions before
calling the police

The average
length of an
abusive
relationship is
5 years

Criminal damage and arson

12 MRT to August 2018 compared to previous year



Most Similar Group (MSG) Comparison

Higher than average for crimes per 1,000 population

Predicted for 2018/19 year end

Point estimate (based on the last 12 months performance)

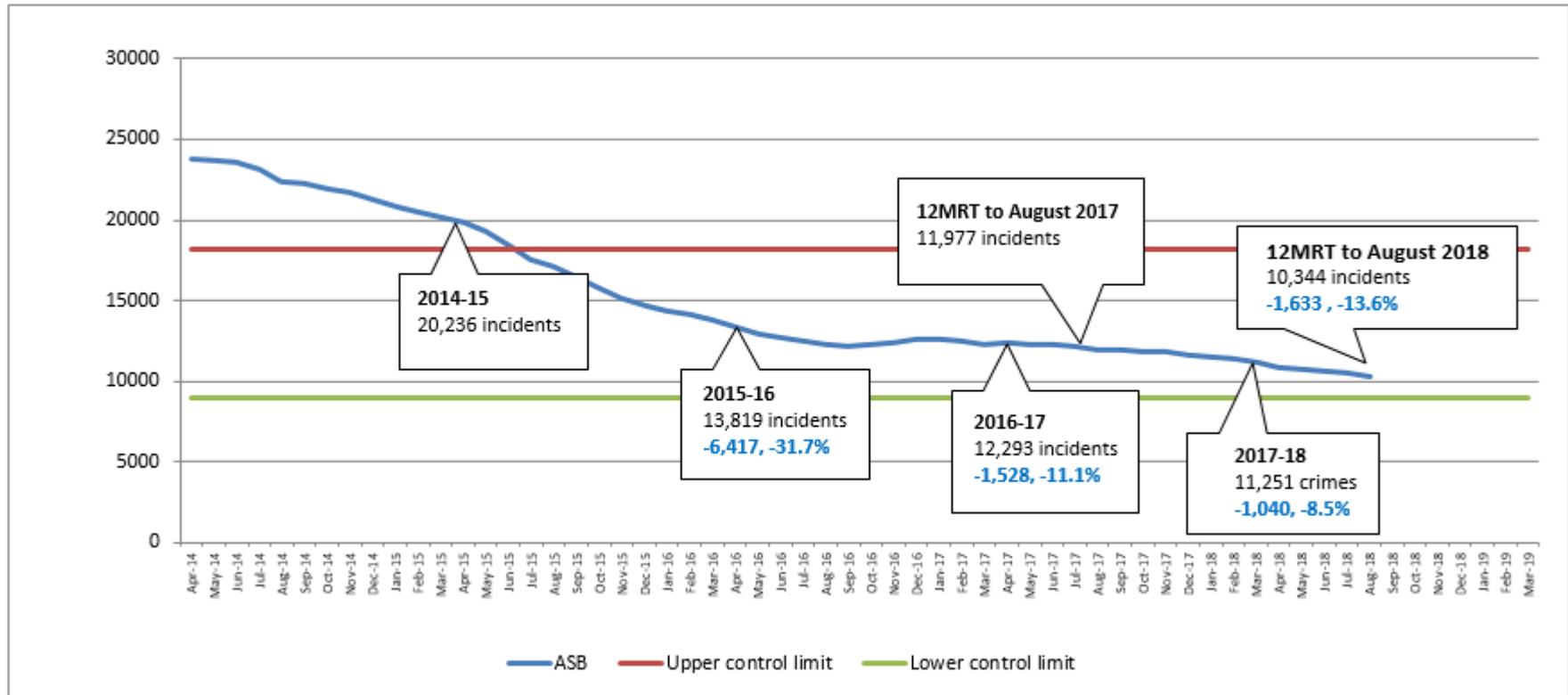
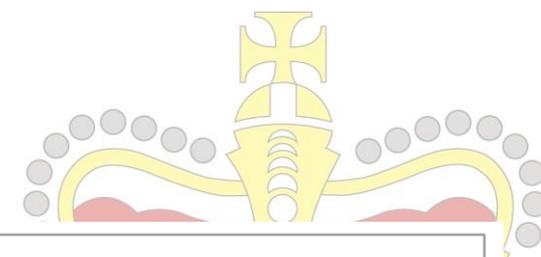
5,826 crimes or +13.5%

Number of forces with increase

22

Antisocial Behaviour

12 MRT to August 2018 compared to previous year



MSG & All Force

Data not available for this period

Predicted for 2018/19 year end

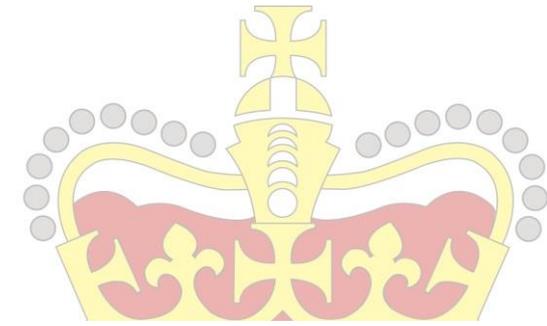
Point estimate (based on the last 12 months performance)

9,747 or -13.4%

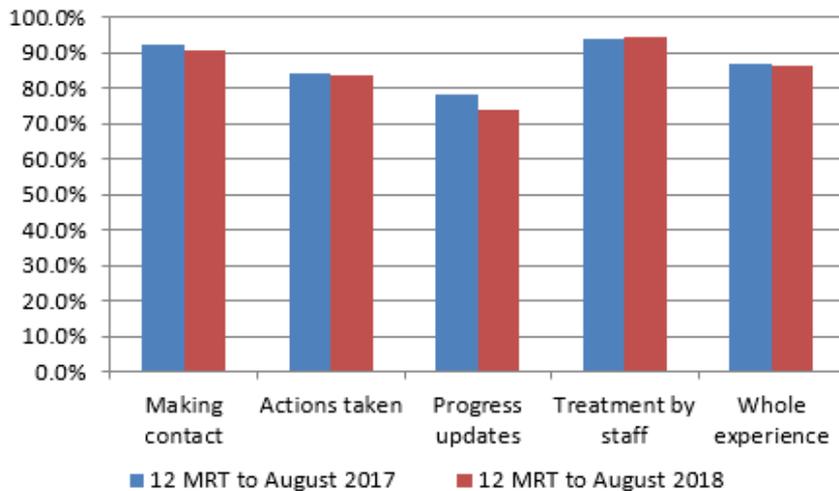
CSEW March 2018 "In particular, we think that some incidences that would in past years would *[sic]* have been recorded as anti-social behaviour, are now being recorded as public order offences. This accords with the consistent drop in the number of recorded anti-social behaviour offences since figures began in 2008."

User satisfaction

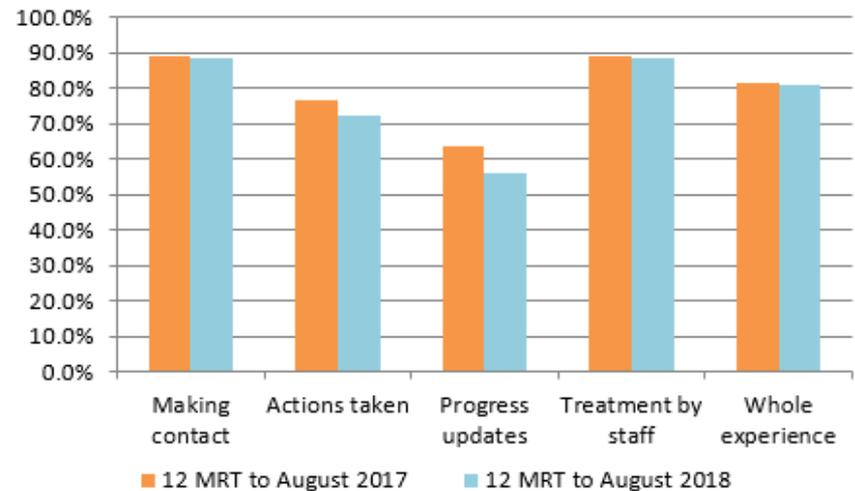
12 MRT to August 2018 compared to previous year



Victims of Crime



Victims of ASB



No comparison data available

Cumbria in context

(CSEW March 2018, published July 2018)

Crime and antisocial behaviour in England and Wales (43 forces)

Crime rate per 1,000

5th lowest

Number of crimes

3rd lowest

Experience/witness ASB

3rd lowest

Reported ASB

Lowest

Crime and antisocial behaviour in our MSG (Norfolk, North Wales & Lincolnshire)

Crime rate per 1,000

2nd lowest

Number of crimes

Lowest

Experience/witness ASB

Lowest

Reported ASB

Lowest

People who agree that the police deal with their local concerns

65.9%

6.5% points above
national average

**1st in MSG
4th in E & W**

National range
41.1% to 68.2%