Office of the Police & Crime Commissioner



Briefing Event for Prospective Police and Crime Commissioner Candidates and Agents Monday 24 February 2020 Police Headquarters, Carleton Hall, Penrith

Time	Item
6:00pm	Welcome and introductions
	Vivian Stafford, Chief Executive (Chair)
	Outline of the role and responsibilities for a Police and Crime Commissioner (PCC)
6.10pm	The Election Process
	Andrew Seekings, Police Area Returning Officer Lindsay Tomlinson, Electoral Services Manager
6.40pm	Policing in Cumbria
	Chief Constable, Michelle Skeer
6.55pm	The Financial Context
	Roger Marshall, Joint Chief Financial Officer
7.15pm	Police and Crime Panel
	Tim Gale, Policy Advisor
7.25pm to 7.35pm	Question and answer session
7.33pm	Officers present will be available to speak to prospective candidates and agents.
7.35pm	Close

Please note that this is an open briefing for candidates/agents. Refreshments will be available from 5.45pm.

Officers that will be attending

Office of the Police and Crime Commissioner

Chief ExecutiveVivian StaffordJoint Chief Financial OfficerRoger MarshallDeputy Chief ExecutiveGill ShearerP.A. to the Police and Crime CommissionerPaula Coulter

Cumbria Constabulary

Chief Constable Michelle Skeer
Joint Chief Finance Officer Roger Marshall

Allerdale Borough Council (Police Area Returning Officer - PARO)

PARO Andrew Seekings Electoral Services Manager Lindsay Tomlinson

Cumbria County Council (Police and Crime Panel Support)

Policy Advisor Tim Gale

Directions to Carleton Hall are attached:



Vivian Stafford

Chief Executive

Making Cumbria even safer



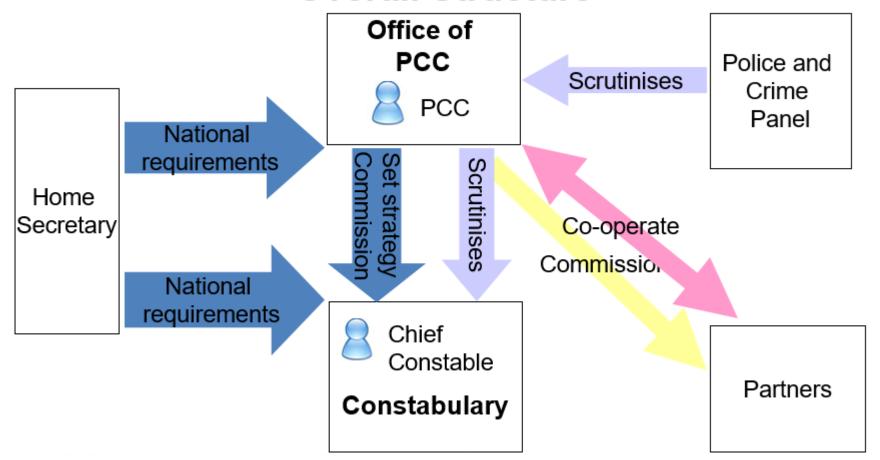
PCC Elections Overview

- Directly elected individual for Cumbria
- ☐ Election 7th May 2020, with count taking place on 11th May 2020
- ☐ Taking office on 14th May 2020
- ☐ 4 year term
- ☐ In every Force in England and Wales except where there is a directly elected Mayor.





Overall Structure





Please note that all of the presentations will be uploaded onto our website

https://cumbria-pcc.gov.uk/pcc-election/



Candidates and agents briefing

Police and Crime Commissioner elections 7 May 2020

Introductions

Andrew Seekings, Allerdale Borough Council Police Area Returning Officer

Lindsay Tomlinson, Allerdale Borough Council Electoral Services Manager

Topics

- who's who
- key dates of the election timetable
- qualifications
- disqualifications
- nominations
- agents
- polling day
- counting and collation of votes
- candidate spending
- integrity issues
- contacts

Who's who

- The Police Area Returning Officer (PARO) is the person responsible for the overall conduct of the election. The PARO is Andrew Seekings – Interim Chief Executive and Returning Officer at Allerdale Borough Council
- The PARO is also responsible for liaising with and coordinating the work of the 5 other Local Returning Officers (LROs) in the police area.
- The Electoral Registration Officers are responsible for maintaining the register of electors and lists of absent voters.
- Contact details for LROs/EROs are contained in your pack

Voting Areas and election combinations

- Allerdale Borough Council: PCC election only
- Barrow Borough Council: PCC election only
- Carlisle City Council: PCC election and City Council/parish elections
- Copeland Borough Council: PCC election only
- Eden District Council: PCC election only
- South Lakeland District Council: PCC election and District Council/parish council elections

Publication of Notice of Election	25 March 2020
Nominations commence	26 March 2020
Close of nominations	4pm – 8 April
Notification of appointment of election agents	4pm – 8 April
Publication of statement of persons nominated	4pm – 9 April
Deadline for applications to register to vote	Midnight – 21 April
Deadline for new postal vote applications / changes to existing postal or proxy vote applications	5pm – 22 April

Key dates

Key dates (cont'd)

Deadline for applications for new proxy votes	5pm – 29 April
Publication of notice of poll/situation of polling stations	Not later than 29 April
Appointment of sub-agents, counting and polling agents	30 April
Polling day	7 May 2020 – 7am to 10pm
Deadline to apply for an emergency proxy	5pm – polling day
Replacement for lost/spoilt postal votes ends	5pm – polling day
Alterations to register to correct clerical error	9pm – polling day
Return of election expenses to the PARO	+ 70 days from result

Qualifications

- To stand as a candidate for the Police and Crime Commissioner elections you must (on the day you are nominated and on polling day):
 - Be at least 18 years of age
 - Be British, qualifying Commonwealth citizen (with indefinite leave to remain), or a national of an EU member state
 - And be registered as a local government elector in a local council area that is within the police area

Most disqualifications apply on the day of nomination **and** on polling day. For example, where you:

Disqualifications

- have been nominated as a candidate at a PCC election taking place on the same day for a different police area
- have ever been convicted of an imprisonable offence
- are a police officer or are directly or indirectly employed by the police
- are a member of the legislature of any country or territory outside the UK
- are a member of staff of a local council that falls wholly or partly within the police area in which you wish to stand
- are employed in an organisation that is under the control of a local council in the police area in which you wish to stand.
- are the subject of a bankruptcy restrictions order or interim order

Disqualifications that apply only on election:

Disqualifications

- Being a Member of the House of Commons, the Scottish Parliament, the National Assembly for Wales, the Northern Ireland Assembly or the European Parliament.
- If they are elected they must resign their seat before taking up the post of Police and Crime Commissioner.

The nomination papers

- The following three nomination papers must be submitted by all candidates by 4pm on 8 April together with the deposit:
 - the nomination form
 - the home address form
 - the consent to nomination
- Party candidates will also need to submit, by 4pm 8 April:
 - A certificate authorising the use of a party name / registered description on the ballot paper
 - A written request to use one of the party's emblems on the ballot paper (optional)

Completing nomination papers

- Take care when completing your nomination papers, as mistakes may invalidate your nomination.
- Complete nomination papers early and book an informal check.
- Checking appointments can be requested tonight or by emailing PCC2020@allerdale.gov.uk Tel 01900 878657

The deposit

- Each candidate must deposit £5,000 with the PARO so that the nomination is valid.
- Can be made using legal tender (cash) or a UK banker's draft
- We will also accept electronic funds transfer.
 Payment details are in your pack. Funds can take a few days to clear so please make payment early as funds must be in place by 4pm on 8 April
- The deposit is returned if a candidate polls at least 5% of the valid first preferences cast across the police area (or 5% of the valid votes if only two candidates are standing)

Nomination form

Include your full name

➤ Optional: you can additionally give any names you commonly use that are different from any forename(s) or surname that you have so they appear on the ballot paper.

100 subscribers

- Must sign and print their names. Check details of subscribers against electoral register.
- ➤ Only ask subscribers to sign after completing the name and description fields on the form.

Nomination form

- You can ask to use a description
 - > if you are a party candidate
 - registered party name or registered description (if authorised by a certificate of authorisation)
 - > if you are an independent
 - the description 'Independent' (or you may stand without a description)

Candidate's home addresses do not appear on the ballot paper – but they are published on the statement of persons nominated, unless otherwise requested

Home address form

- On the home address form you can request to keep your home address private
- If so, state electoral area within the police area where you are registered to vote
- In all cases, you must give your full name and home address

Consent to nomination form

- All candidates must consent to their nomination
- On the consent to nomination form you will be asked to state:
 - that you are qualified and not disqualified from standing
 - that you are not nominated as a PCC candidate for any other police area on the same day
 - your date of birth
- The consent must be witnessed

Certificate of authorisation

- To use a party's name or registered description, you must have a certificate of authorisation signed by the party's Nominating Officer (or someone authorised to act on their behalf).
- It must be submitted to the PARO by the same deadlines as the other nomination papers, i.e. by 4pm on 8 April

Emblem request form

- Party candidates can ask for a party emblem to be printed on the ballot paper.
- The emblem must be registered by the party and published on the Electoral Commission's <u>register of political parties</u>.
- Emblem request form must be submitted by 4pm on 8 April

Nominated by more than one party

Joint candidates

- May use registered joint descriptions
 - must be supported by certificate of authorisation from each party
- May use one emblem of one of the parties

- Each candidate is entitled to make a campaign statement for publication on a website provided by the UK Government:
 - > www.choosemypcc.org.uk
- The election address must be submitted to and approved by the PARO

The election address must

- be prepared by the candidate's agent (if one is appointed) or by the candidate acting as his/her own agent.
- be submitted by the deadline set by the PARO and in the prescribed form
- contain a statement to the effect that it has been prepared by the election agent
- give the name and address of the election agent

The election address must

- be completed in English
- be submitted in electronic form
- contain matter relating to the PCC election only
- be capable of being produced in hard copy form

The election address must not

- contain any advertising material (other than material promoting the candidate as a candidate at the PCC election)
- contain any material referring to any other candidate for election at the PCC election
- contain any material appearing with a view to commercial gain
- contain any material appearing to be indecent, obscene or offensive
- contain any material appearing to be such that its publication or distribution would be likely to amount to the commission of an offence
- exceed 300 words (the agents statement, name and address count towards the 300 word limit)

The election address may have

Candidate's election address

- A photograph of the candidate so long as it shows no other person other than the candidate and does not contravene those points contained in the "must not" list.
- A party emblem if the candidate is a party candidate.

- If you would like an election address included on the website, the election agent must submit it to the PARO by 12 noon on 8 April.
- Election address should be submitted electronically to PCC2020@allerdale.gov.uk

Submitting nomination papers

- The nomination form and home address form may only be delivered, by hand, by:
 - > the candidate
 - their election agent, provided the PARO has received notice of their appointment
 - the proposer or seconder as shown on the nomination form
- Anyone can deliver the consent to nomination, certificate of authorisation and emblem request form – but it should be someone you trust
- The consent to nomination must be delivered by hand; the certificate of authorisation and emblem request forms for party candidates may be posted

 Responsible for the proper management of your election campaign; particularly its financial management.

Election agent

- Notification of appointment must reach the us by 4pm on 8 April. The form is included in the nomination pack.
- You will become your own agent by default if none is appointed.

Other agents

Sub-agents

The election agent may appoint subagents to act on their behalf in the police area, as long as their areas of appointment do not overlap. The agent must give written notice to **the PARO** by **30 April**

Polling and counting agents

The LRO requires notice in writing of any people appointed as polling agents and any persons nominated to attend the counting of the votes by 30 April

Other agents

Postal vote agents

- The appointment of postal voting agents attending a particular opening session must be made before the start of the session. LROs will give 48 hours' notice.
- We will collate the PV opening schedules for all LROs and communicate to candidates

Access to electoral register / lists of absent voters

- Access by candidates once you officially become a candidate
- The earliest you can become a candidate is 25 March
- Make written request to the EROs in the police area – forms are available in your nomination pack along with ERO office contact details.
- Only use data for permitted purposes!

Registration

- You are uniquely placed to encourage people to register to vote.
- You should encourage people to register as soon as possible.
- The deadline for applying for the election is midnight on 21 April
- Individuals can register online at https://www.gov.uk/register-to-vote. It only takes a few minutes.

Registration

- When discussing registering to vote with individuals, you will need to make them aware that they will need:
 - their National Insurance number,
 - date of birth and address to register.
- People who do not have / cannot retrieve their National Insurance Number can still register, but they may need to provide further information. If so, they will be contacted by the relevant ERO.

Campaigning dos and don'ts

- Do use imprints on all your campaign material, including websites.
- Do comply with planning rules relating to advertising hoardings and large banners.
- Do make sure outdoor posters are removed 2 weeks after the election.
- Do not produce material that looks like a poll card.
- Do not pay people to display your adverts (unless they display adverts as part of their normal business).

Code of conduct for campaigners

- Campaigners are an essential element of a healthy democracy, but their activities should not bring into question the integrity of the electoral process.
- Electoral registration and absent vote applications:
 - Ensure forms fully confirm to the requirements of electoral law
 - Include the EROs address for the return of forms
 - Ensure unaltered applications are sent to ERO within two working days.
 - Make sure electors understand implications of applying for an absent vote.
 - Do not encourage postal ballot pack redirection.
 - Do not encourage electors to appoint a campaigner as proxy.

Code of conduct for campaigners

Postal ballot packs:

- Never touch a postal ballot paper
- Never observe electors completing their postal vote.
- Never handle or take any completed ballot paper or postal ballot pack from voters

Campaigning outside polling stations:

- You are allowed to put your messages to voters on polling day, including public spaces outside polling places
- Keep access to polling places and the pavements around polling places clear to allow voters to enter.

Polling day

- Polling stations open from 7am to 10pm
- PARO Office will be open 6am to 9pm for queries or problems relating to the administration of the election
 - contact the Electoral Commission for any queries about a candidate's campaign literature (contact details shown later)
- Voters in the polling station or in a queue outside the polling station at 10 pm can apply for a ballot paper
- Postal votes can be handed into polling stations within the voting area (in Carlisle CC and South Lakeland DC voting areas packs must be delivered to a polling station 'within the ward') or delivered to the relevant elections office until 10pm. A person in a queue at a polling station at 10pm waiting to hand in postal vote can do so after 10pm.

Supplementary vote (SV) system

- If there are more than 2 candidates standing in the police area supplementary vote system (SV) used.
- This is where voters can vote for a first and second choice candidate they want to elect.
- If there are only two candidates then the first-past-the post electoral system is used

SV count

First stage count: Did one candidate get over 50% of the 1st choice vote across the police area?

Yes

The candidate with over 50% of the votes is the winner

No: proceed to second stage count

Top two candidates remain, and 2nd choice votes from eliminated candidates are added

Candidate with most 1st and 2nd choice votes is the winner

Candidates, election agents, counting agents and one other person appointed by the candidate are entitled to attend the verification and count

Verification and count locations

- Verification 10.00pm 7 May
 - Each LRO is responsible for verifying the votes in their area
 - Venue details are in your candidate pack
 - Venues will be open to candidates and agents from 9.30pm
- Counting of votes 10.00am 11 May
 - Each LRO is responsible for counting the votes in their area
 - Venue details are in your candidate pack
 - Venue or venues will open to candidates agents from 9.30am

Result collation and declaration of the result

- The PARO is responsible for collating the local count totals from across the police area and declaring the result
 - The results will be collated at Workington Leisure Centre
 - The venue will open to candidates & agents from 9.30am 11 May
- Attendance:
 - no counting agents allowed
 - candidates and one person chosen by each candidate
 - election agents (or sub-agent if they are not present)

Spending information

Election spending

- The time when spending and donation rules apply is called the 'regulated period'.
- The regulated period begins on the day after the date you officially become a candidate and ends on polling day.
- The earliest date you can officially become a candidate is the last date for publication of the notice of election, which is 25 March
- You must keep within the spending limit during the regulated period. You must keep a record of your spending on items and services you use during the regulated period, and donations you receive towards that spending.

Spending limit

- Each police area has a maximum spending limit that is set out in legislation
- The spending limit for Cumbria police area is £72,231
- Comprehensive guidance is included in Part 3 of the Commission's guidance for candidates and agents
- No spending will be reimbursed

Candidates' spending returns

- Returns due 70 calendar days after result of election
- Returns made public by PARO
- Sample of returns may be reviewed by the Electoral Commission
- Failure to submit an expenses return is a criminal offence

Integrity information

Police single point of contact (SPOC)

Detective Sergeant Amy Smith

T: 101 Ext: 41950

Direct: 03001240113 Ext 41950

E: amy.smith@cumbria.pnn.police.uk

W: www.cumbria.police.uk

Contacts

 PARO Elections office – Allerdale House, New Bridge Road, Workington
 PCC2020@allerdale.gov.uk
 0303 123 1731 / 01900 878657

Contacts • Electoral Commission contacts

- For questions on the Commission's guidance on standing for election, contact infoengland@electoralcommission.org.uk
 0333 103 1928
- www.electoralcommission.org.uk/contact-us/our-offices
- For questions on election spending, contact 020 7271 0616

Questions

Thank you

Please ensure you take your candidate pack with you

PCC Candidate and Agenda Briefing event.

Chief Constable Michelle Skeer QPM.

24 February 2020









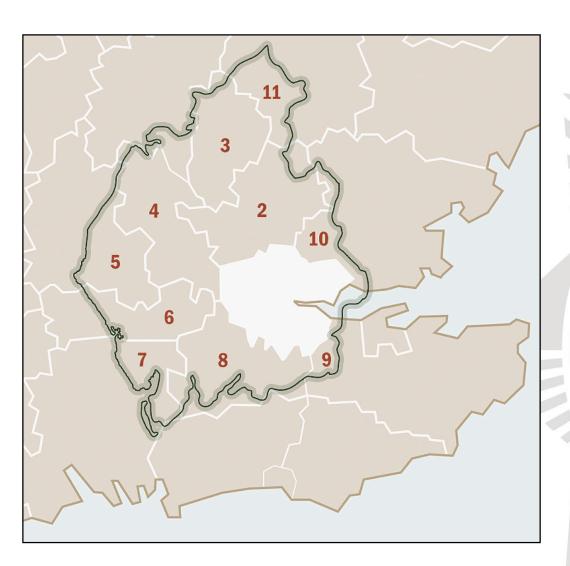


County of Cumbria





Cumbria in relation to London and the South East



- 1. Greater London
- 2. Hertfordshire
- 3. Bedfordshire
- 4. Buckinghamshire
- 5. Half of Oxfordshire
- 6. Part of Berkshire
- 7. Part of Hampshire
- 8. Most of Surrey
- 9. 10 and 11 Parts of Kent, Essex and Cambridgeshire

Policing in Cumbria: External drivers of demand & cost **Potential** increase in EU/UK trade significant deadline events **External impacts** Climate change & Operation other Uplift national events Modernisation Professionalof service isation

Policing in Cumbria: Operational drivers



Compared to 2016, it takes an extra 1 ½ hours to deal with an incident from attending to investigation closure

33% violent crime is DA related- up 19% on previous year
Average 12 VAs and 15 VCs safeguarding forms completed per day last year
5.4% incidents involve mental health
7% involve alcohol
5% involve youth

Rising crime, its severity and complexity 6% more emergency incidents 4% more crime related incidents 16% more incidents relating to violence and disorder 8% increase in crimes investigated

Serious and organised crime

Vulnerability

Operation Nile, Earnest and Horizon –county lines
35% crime is rural crime

Impact of the digital world

Policing in Cumbria: sustaining & improving

Rising crime, its severity and complexity

Serious and organised crime

Vulnerability

+ve

Work with partners, targeting crime that matters most to you

Tackle criminals
who come to
Cumbria to supply
drugs and steal

Bring more offenders to justice

Enhance protection of vulnerable adults and children

Value for money (paper on agenda) - key points

- Fixed costs due to unique geography, topography and socio economic environment = = higher cost per head population
- Population is the main determinant for the profiles, low population = higher cost per head population
- Sparsity of population, rural nature of county and isolated geographic location = higher cost per head population



- Additional fixed cost irrespective of how and by whom police services are provided and regardless of policy/strategy decisions
- OUTLIERS Any questions?

Constabulary Performance

HMICFRS – has graded
 Cumbria as a good performing
 force against all strands.

 Examples of recent police operations targeting serious and organised crime Operation Earnest

Operation Nile

Operation Rumble

Operation Fabre

Operation Hawk





"The police are the public and the public are the police"

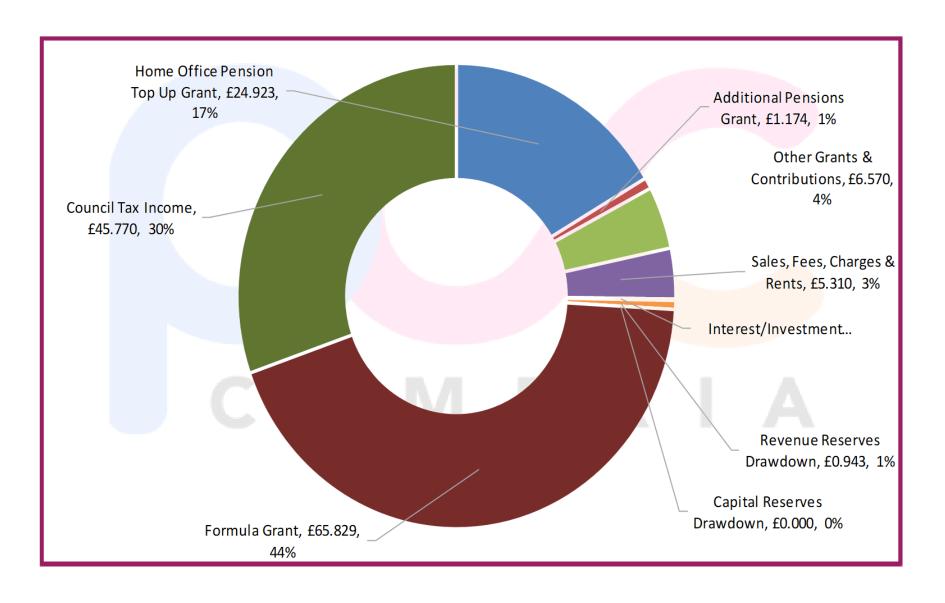
The Financial Context

Roger Marshall
Chief Finance Officer

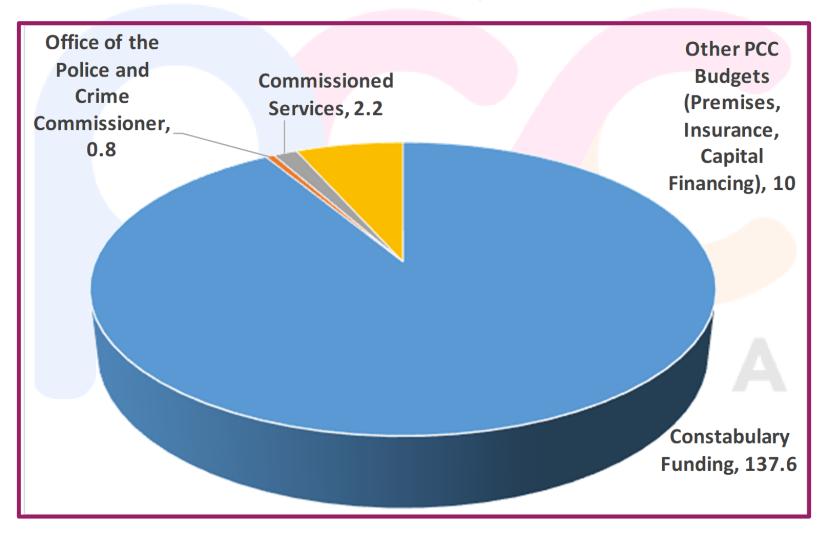
CUMBRIA

Making Cumbria even safer

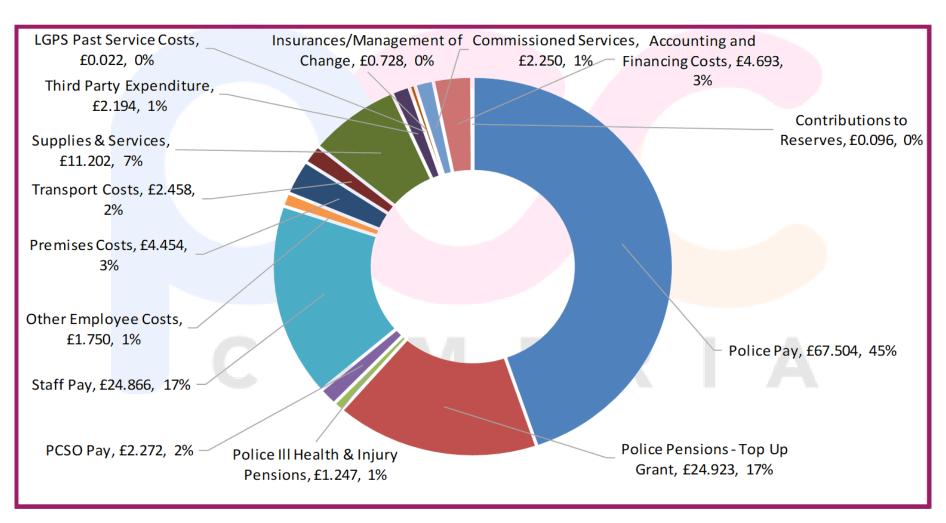
Where Does the Money Come From?



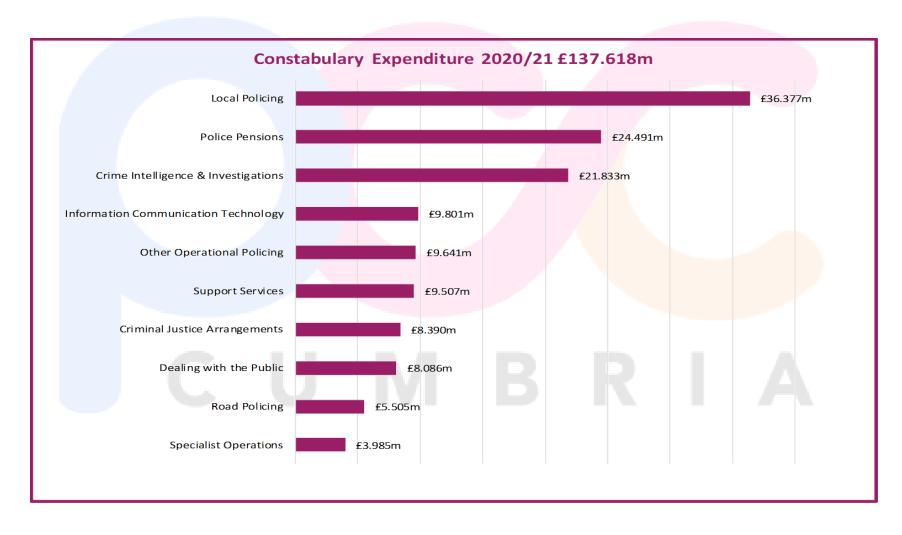
Where is the Money Spent? – High Level Analysis



Where is the Money Spent? – Subjective Analysis



Where is the Money Spent? – Service Analysis



Capital Expenditure

- Assets which last more than one year.
- Average £6m pa, but lumpy
- Estates, ICT & Vehicles
- Capital Programme has to be 'Affordable, Prudent and Sustainable

The Grant Settlement 2020/21

After almost a decade of austerity the 2020/21 Grant Settlement was very different. The highlights for Cumbria were :-

- An additional £5.6m of grant funding to recruit an additional 51 officers plus enabling costs, as the 1st phase of Operation Uplift.
- Flexibility for PCCs to increase precept by up to £10 (3.89%) for a Band D property.
- Little or no provision for inflation on remaining budgets.

Council Tax Precept

- The Commissioner made a decision at his Public Accountability Conference on the 19th February on a 3.47% increase in council tax for 2020/21.
- The increase takes the Band D precept from £256.68 to £265.59, an increase of £8.91 per annum.
- The medium term plans currently assume annual council tax increases of 4% pa for the remainder of the MTFF.
- Combination of council tax increases and increased taxbase deliver £8.8m over the period of the forecast.
- Final decisions on the council tax and budget are taken annually and must take into account the views of the public, consultation with the Police and Crime Panel and consultation with the Chief Constable.

The Budget 2020/21 and Medium Term Financial Forecast to 2023/24

Description	2019/20 £'s	2020/21 £'s	2021/22 £'s	2022/23 £'s	2023/24 £'s
Commissioner's Budgets	(15 <mark>,</mark> 174,468)	(19,861,470)	(19,718,789)	(13,453,112)	(15,747,730)
Constabulary Funding	1 <mark>24,4</mark> 81,433	132,307,599	137,473,271	135,444,062	138,280,558
Movement to /(from) Revenue Reserves	(1,402,831)	(846,646)	(14,420)	68,206	6,386
Movement to /(from) Capital Reserves	(4,162,275)	Ö	(1,575,000)	(2,425,000)	0
Net Expenditure	103,741,858	111,599,483	116,165,061	119,634,156	122,539,214
Funding			R		
Formula Grants/Funding	(59,942,966)	(65,829,188)	(64,898,166)	(67,002,866)	(67,002,866)
Council Tax	(43,798,892)	(45,770,294)	(47,974,705)	(50,255,926)	(52,648,004)
	0	0	3,292,191	2,375,364	2,888,343



Operation Uplift £5.6m

- Funding for additional officers as part of Op.Uplift
- Provision for enabling posts.
- Provision for capital items.



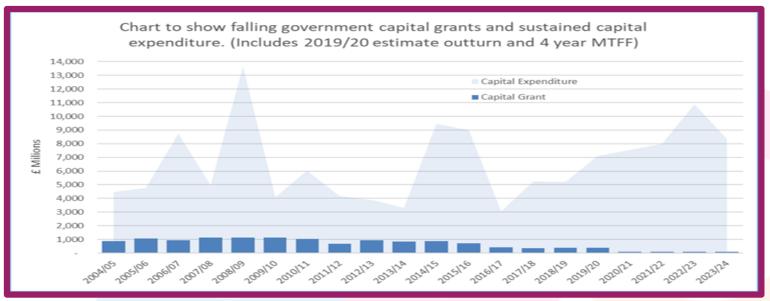
Core Budget £106m

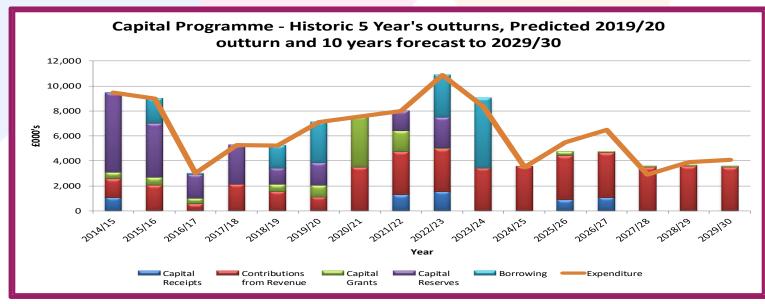
- Little/no increase in grant for inflation.
- High and complex demand.
- New ICT & Training requirements.
- Stretched Resources.
- Capital grant reduced

Financial Challenges

- The sustainability of a funding model which relies on the Commissioners levying above inflation council tax increases to meet cost pressures.
- Delivering further savings, having already delivered £25m of savings since 2012.
- Operation Uplift constrains the future ability to deliver savings.
- Uncertainty over years 2 and 3 of Operation Uplift.
- Balancing pro-active use of reserves against financial resilience.
- Increasing requirement to support the capital programme from the revenue budget.

Capital Expenditure – The Challenge





Financial Risks

- Comprehensive Spending Review (CSR)
- The cost of national policing initiatives particularly the Emergency Services Network (ESN)
- Pensions issues
- Brexit
- Police Funding Formula Review

Financial Governance – The Role of the Commissioner.

- Deciding the level of council tax and budget annually and taking into account the views of the public, consultation with the Police and Crime Panel and consultation with the Chief Constable.
- Authorising Annual Financial Statements, Code of Corporate Governance & AGS
- Approving Treasury Management Strategy & Wider Financial Polices (MRP, Reserves, Investment and Borrowing Strategies)
- Approving the Annual Audit Plan and Audit Charter
- Approving the rules and regulations that support effective financial controls (financial regulations, procurement regulations, grant regulations)
- Holding the Constabulary to account for financial management
- All of the above supported by a Joint Audit and Standards Committee & the CFO



The Legislation

Following the Police Reform and Social Responsibility Act 2011 each police area in England (other than the metropolitan police district) was required to establish a Police and Crime Panel to publically scrutinise the newly created Police and Crime Commissioners.

The Cumbria Police and Crime Panel (PCP) was established in 2012. It was agreed that Cumbria County Council would host the PCP but it would be a joint Panel with representation district council Members



Panel's role and functions

The Cumbria Police and Crime Panel has the role of scrutinising the performance of the PCC, and challenges and supports the PCC's activities over a range of policy areas, including the delivery of the Police and Crime Plan.

The Panel also has a role in the handling of complaints against the PCC and the confirmation of key staff posts within the Office of the PCC such as the Chief Executive and Chief Finance Officer roles.

The Panel comprises elected members of local authorities across Cumbria working alongside two independent co-opted members. Together the Panel members reflect the breadth of communities in Cumbria.



Core Functions:

- reviewing the police and crime plan
- reviewing the PCC's annual report
- carrying out confirmation hearings for certain senior appointments
- carrying out confirmation hearings for the chief constable
- investigating complaints about non-criminal behaviour of the PCC
- support and scrutinise the effective exercise of the functions of the PCC
- scrutiny around the setting of the council tax precept element for policing



Panel meetings

The Panel meets a minimum of four times a year. Meetings are generally open to the press and public although some matters may be discussed in private. Meetings take place at different locations around the county.

Useful links:

http://cumbriapcp.org.uk/

https://www.cfps.org.uk/wp-content/uploads/Guidance-to-police-and-crime-panels-on-the-panels-scrutiny-role.pdf

