PAC 2022-06-23 Item 06 - Capital Budget Monitoring Quarter 4 to March 2022 & Provisional Outturn



Office of the Police & Crime Commissioner

TITLE: Capital Budget Monitoring 2021/22 – Quarter 4 to Mar 2022 (Provisional Outturn)

Date of Meeting: Public Accountability Conference 23 June 2022

Executive Summary:

The attached report provides an updated position of income and expenditure against the capital programme as approved for the 2021/22 financial year. Projections are based on actual expenditure up to the end of March 2022. Known changes to the capital programme budget approved to date have been included in the report, this includes the capital strategy approved by the Commissioner in February 2022.

Recommendation:

The Commissioner is asked to:

- Note the provisional capital outturn position for 2021/22 as reported.
- Formally approve a change to the 2021/22 programme budget of £307k, being a budget return.
- Formally approve the changes to the 5-year capital strategy arising from re-profiling and detailed planning of approved schemes along with growth within the Fleet replacement programme.
- Formally approve the determinations at section 4 (paragraph 4.1), in respect of the financing of the 2021/22 capital expenditure.

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MAIN SECTION

1. Introduction and Background

- 1.1. The Commissioner approves on an annual basis a 10 year capital strategy and a more detailed four year capital programme (Five years from 2022/23 onwards). This includes the annual capital budget that finances the delivery of capital schemes and provides for investment in ICT, the estate, vehicles and equipment needed to deliver operational policing.
- 1.2. This report is set out in three main sections:
 - Section 2, provides an update on the capital budget for the 2021/22 financial year.
 - Section 3, provides a brief update on the overall capital programme for a five year period to 2025/26.
 - Section 4, sets out the statutory determinations required to be made by the Commissioner under part IV
 of the Local Government and Housing Act 1989 in relation to capital financing.

2. Capital Budget 2021/22

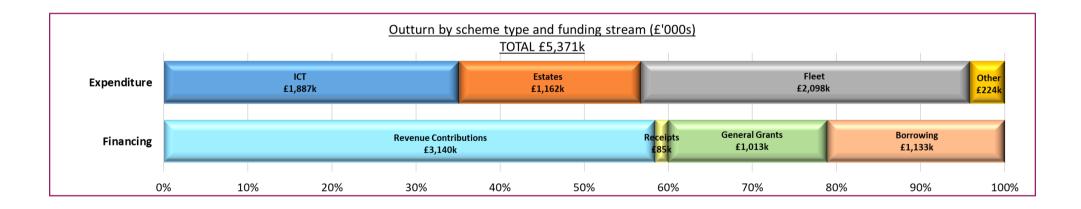
- 2.1. On 19 February 2021 the Commissioner approved an indicative 10 year capital strategy up to 2030/31 with a more detailed programme including capital financing for a four year period to 2024/25. The capital programme has subsequently been amended to incorporate the effect of the capital outturn position for 2020/21 and in year changes, such as variations to existing schemes, approved by the Commissioner. The Capital Strategy for 2022/23 and beyond, approved 16th February 2022, has also been reflected in the future year budgets where required.
- 2.2. The table below summarises the movement in the capital budget during 2021/22 and expenditure against it as at the end of the fourth quarter. Total capital expenditure during the year amounted to £5.371m against the budget of £8.675m which represents a net reduction of £3.304m (38.08%) against the approved budget for 2021/22. The overall variance is made up of slippage of expenditure to future years of £2.997m (of which £1.586m had been reported previously) and other reductions to the budget of £307k.

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	Capital Budget 2021/22 £000s
Capital Budget 2021/22 (approved 19/02/21)	5,211
Impact of 2020/21 Outturn (approved 02/06/2021)	2,074
New Schemes Approved/Drawndown	1,429
Budgets Changes - Approved	(38)
Approved Adjusted Budget 2021/22	8,675
Forecast Capital Expenditure 2021/22	5,371
Forecast Variation	(3,304)
Made up of:	
Budget Changes (Under)/Overspend	(307)
Slippage to 2021/22	(2,997)
	(3,304)

Table 1	Changes				
Forecast Variation summary	£000s				
Digital Policing	(2)				
National Systems	(54)				
Smart Phones	(1)				
Operation Uplift	(250)				
	(307)				

Slippage	Previously Reported	New Slippage Qtr 4	Total £'000s	% of Base Budget		
ICT Schemes	(648)	(724)	(1,372)	-36%		
Estates Schemes	(336)	(187)	(523)	-111%		
Fleet Schemes	(85)	(603)	(688)	-26%		
Other Schemes	(340)	(74)	(414)	-55%		
	(1,410)	(1,587)	(2,997)	-41%		



A more detailed breakdown of the individual schemes that make up these amounts can be found at **Appendix A**.

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- 2.3. The paragraphs below provide a brief update on the progress on each of the main categories of scheme:
- 2.4. **ICT Schemes** are comprised of the rolling replacement programme in respect of ICT hardware, software and radios, together with schemes to support the roll out of larger specific projects. To help manage the finances of these schemes a prudent £1m slippage is built into the base budget at the start of the year. Total slippage for the year has exceeded this £1m by £1.371m (£0.648m at quarter 3). The smaller amounts of slippage are spread across the whole portfolio of projects, but the larger items include:
 - Re-work of the budget for the control room futures (£552k).
 - The expenditure on the Emergency Services Network (ESN) budget, a national project, has been delayed and as a result the transition budget has been moved to future years. This will continue to contribute to the project team planning and implementing the new police radio system (£231k).
 - A number of schemes have been delayed in order to bring them together as one scheme to replace the underlying network infrastructure (Routers £200k, Data switch replacement £200k).
 - A 'proof of concept' has been carried out for the replacement of the conferencing technology around the Constabulary estate. Once completed and fully tested this will be rolled out (£144k).
 - The converged infrastructure and related hardware is a large scheme for the wholesale replacement
 of the main ICT architecture. During the capital strategy setting process the 10-year budget for this
 scheme was spread evenly to remove the large peaks and troughs which were more representative
 of the future solutions. Following consultation with suppliers it became apparent that the costs
 would need to be front loaded to facilitate the equipment purchase and resulted in £123k being
 brought forward from 2022/23. The work against this original purchase order is nearing completion.
 - With regards to end user hardware (tablets, laptops, phones) the schemes were all largely complete for the year with a return of £1k budget from the 2021/22 Smartphone project. In communication with suppliers a large order for laptops was not expected until just after the year end so contingencies were made and additional orders were placed that could be fulfilled within the year. All of the equipment was received just prior to the year end and has resulted in £112k of 2022/23 budget being brought in to 2021/22, along with the corresponding funding.
 - The control room futures project include a number interdependencies with the national programme to replace the Emergency Services Network (ESN). There continues to be delays in this national project and as a result budget and financing has been moved to 2022/23, but again, expenditure against these budgets are dependant on the national scheme and may need to be moved further

into the future. Also in relation to our preparedness for ESN, the Commissioner has received a small Corporate Support / Financial Services / MB/LVH

amount of central grant funding and this has also been moved into 2022/23 to match against the expenditure when it occurs.

- Another consequence of the delayed national ESN project is the replacement of the current Airwave radio terminals. Early in 2020/21 the scheme to replace these terminals (including covert radios) was given approval. The procurement agreement for the new radios saw the inclusion of a buyback for the old radios. The £85k capital receipt has been drawdown in 2021/22 to partially fund the radio replacement scheme that is all but complete.
- Other smaller areas of spend during 2021/22 were on ANPR replacements, replacement conferencing facilities, specialist consultancy and the installation of two new systems – vetting and anti-corruption.
- The recurring project for the impact of national systems rollouts was not required in 2021/22. There
 are smaller national projects on the horizon but as this is a recurring capital budget and provision is
 made within 2022/23 capital strategy the £54k scheme for 2021/22 has been closed and the
 corresponding financing has been returned.
- The digital policing project has also been completed and the scheme has been closed. This sees a small return of funding £2k

R1) The Commissioner is asked to note the return of funding of £57k from the ICT capital projects

- 2.5. Fleet Schemes are comprised of the cyclical replacement of the Constabulary fleet of vehicles. The position reported previously at quarter 3 included slippage to future years of £85k and other changes amounting to a net increase of £127k. There are no changes requiring approval for 2021/22 but there is additional slippage of £602k.
 - During 2021/22 the budget and financing included £85k for replacement of vehicles for the dedicated Sellafield Policing Unit team in Cumbria. Following review of the mileage and usage of these vehicles the replacement has been moved into 2022/23 and may even move again. The budget and financing have been moved forward accordingly.
 - The budget for 2021/22 included an ambitious replacement programme for 100 vehicles (of which 60 had been carried forward from 2020/21 and which were in the main the replacement vehicles for the single vehicle platform Peugeot experts). By 31 March 2022, a total of 98 vehicles had been ordered of these, 76 were received and commissioned, 10 ordered but not delivered, 12 ordered on the 31/03/2022 and the remaining 2 are still to be ordered. The pandemic has led to an increase in

lead times and the cost of vehicles. Decisions regarding the pool fleet following the pandemic resulted in the replacement vehicles not being ordered until the 31st March. Of these new pool vehicles four will be replaced with electric vehicles.

- 2.6. Estates Schemes The capital strategy approved in February 2021 contained only 2 new scheme for 2021/22, namely the West Cumbria Estate and Barrow CCTV. There were also 2 schemes carried forward from 2020/21. By quarter 3 there had been £336k of slippage approved and a number of new schemes added to the estates programme. There are no further changes requiring approval but there is additional slippage of £187k.
 - Discussion and planning work around the estate in West Cumbria has continued as the PFI contract expires in 2026. There has yet to be any expenditure against this scheme and the £250k budget from 2021/22 to facilitate this preliminary work has all been moved to 2022/23 (£230k in quarter 3 and £20k in quarter 4). The corresponding financing has also been moved.
 - During quarter 3 the following schemes were approved and added to the estates work programme
 - 1. Purchase and modification of a premise at Wreay for the specialist dog unit (purchase complete in January 2022).
 - 2. Adaptations to the ground floor in the Learning and Development Centre.
 - 3. Adaptations to the Occupational Health building to facilitate a dedicated taser training area.

The budgets for these schemes were spread across 2021/22 and 2022/23 appropriately but delays from the scoping and tendering work for the Dog section has led to £167k being moved from 2021/22 to 2022/23.

- 2.7. Other Schemes This includes a number of diverse projects which do not fall into the previous categories.
 Highlights during 2021/22 include:
 - Glock Pistol Replacement The purchase order was raised in March 2022 and delivery is expected early in 2022/23.
 - Countywide CCTV. The amount remaining of £23k, is required for the link to the Digital Evidence Management System will be incorporated into the replacement project. The tender for the county wide replacement system is currently live and also includes the option to replace the Constabulary internal CCTV systems. The internal system, although not a scheme in it's own right, is partly covered in the future estates budgets as the replacement of custody CCTV systems at various sites.
 - Scanning equipment for accident investigation, which was match funded through an external contribution was originally delayed in 2019/20 but permission was given to carry the funding

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forward. The equipment has been received and paid for but there are some ancillaries and training that have been delayed due to the pandemic. As a result, the project team have requested that the remaining £5k be carried into 2022/23 to complete the project

 Following the accelerated recruitment programme to maintain future police officer numbers a scheme was established to provide additional vehicles. There has been approval to spend £50k from the £300k budget on two training vehicles. The balance of £250k has been returned to Constabulary budgets so that options for the fleet may aligned to the new Local Government Reform operating model once this is finalised.

R2) The Commissioner is asked to note the return of budget from the Uplift scheme of £250k.

3. Capital Programme 2021/22 to 2025/26

3.1. The table below provides a summary of the capital programme and associated capital financing over the five year period to 2025/26:

	2021/22	2022/23	2023/24	2024/25	2025/26
	£000s	£000s	£000s	£000s	£000s
Capital Expenditure					
ICT Schemes	1,887	5,026	4,892	3,769	2,388
Estates Schemes	1,162	1,410	5,550	7,440	300
Fleet Schemes	2,098	1,859	1,216	775	822
Other Schemes	224	365	618	268	200
	5,371	8,660	12,276	12,252	3,710
Capital Financing					
Capital Receipts	85	0	1,250	407	106
Revenue Contributions	3,140	4,416	4,407	4,465	3,604
Capital Grants	1,013	3,257	1,619	0	0
Reserves	0	620	3,380	0	0
Borrowing	1,133	367	1,620	7,380	0
	5,371	8,660	12,276	12,252	3,710

A more detailed schedule is provided at **Appendix B** which also illustrates the whole life costs of the current projects within the capital programme.

3.2. There have been a number of changes to future year's expenditure since the 10 year capital strategy was approved. These are summarised in the table below and the corresponding financing has been moved to match this new profile :

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	Yr0 2021/22 £000's	Yr1 2022/23 £000's	Yr2 2023/24 £000's	Yr3 2024/25 £000's	Yr4-10 Future £000's
Approved Strategy	6,758	7,219	12,276	12,226	36,760
Current Expenditure Predictions	5,371	8,660	12,276	12,252	36,760
Difference	(1,387)	1,441	0	26	(
Effects of slippage from 2021/22 to future years	(1,587)	1,587	0	0	(
Budgets Brought Forward	235	(235)	0	0	(
Budgets returned on completion of scheme	(3)	0	0	0	(
Approved New Schemes & Drawdowns	272	24	0	0	(
New Schemes & Drawdowns (Fleet)	0	91	0	0	(
Budget Returned	(304)	0	0	0	(
Vehicle Life extended	0	(26)	0	26	
Difference	(1,387)	1,441	0	26	(

In regard to the increase in the fleet budget of £91k the following has been approved using the delegated approvals permitted in the financial Rules and regulations to overspend a scheme by the lower of 10% or £100k

Second-hand drugs unit vehicles – increasing prices in the second-hand car market have resulted in the budget being inadequate to cover the age, condition and reliability of the vehicles we require. Where once £5k per car was sufficient it is now £15k/£20k that is required. There are 6 second-hand vehicles due for replacement but whilst different options are considered there is a pressing need to replace one vehicle. An additional £15k has been agreed.

Electric vehicles – to increase the number of electric vehicles within the fleet an additional $\pm 7k$ is required per vehicle. The decision has been taken to replace 4 out of the 12 pool cars needing replacement with electric vehicles - $\pm 28k$

2 x new vehicles – an immediate need, due to growing workloads, within the MOSOVO unit (Management Of Sexual Offender and Violent Offenders) has been identified through the Tactical and Strategic vehicle groups - £26k. It is hoped that the review into vehicle usage and the workforce alignment following Local Government Reform may result in a reduction of 2 vehicles or a realignment to uplift vehicles in 2022/23.

Write off – As a result of a third-party accident a relatively new Peugeot cell car was written off. It was not due to be replaced until 2026/27 but this has been brought forward to 2022/23. An insurance receipt has been received of £19k to offset some of the £22k cost replacement cost.

R3) The Commissioner is asked to formally approve the changes to the 5-year capital programme including the increases to the vehicle replacement plans - £91k.

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4. Capital Determinations

- 4.1. Part IV of the Local Government and Housing Act 1989 requires a number of "determinations" to be made and approved in relation to the financing of capital expenditure. These are set out below:
 - Capital receipts from the disposal of the final police house in 2021/22 amounted to £259k. These have been added to the unapplied capital receipts from previous years, reserved to meet expenditure commitments in future years, these now amount to £2.349m in total. In 2021/22 £91k of capital receipts have been applied to meet capital expenditure under part IV (section 60.2) of the act. This represents £85k from the disposal receipt of old airwave radio equipment that has been used to fund their replacement in capital and £6k from the sale of the police house being used to fund the costs of disposal in revenue.
 - A sum amounting to £629k has been set aside in the revenue account as a minimum revenue provision (MRP) for credit liabilities (section 63.5 of the act) in line with the policy agreed as part of the Treasury Management Strategy Statement in February 2021.

5. Supplementary Information

- 5.1. Appendices to this report are provided as follows:
 - Appendix A Capital Budget 2021/22
 - Appendix B Capital Programme 2021/22 to 2025/26

Appendix A

Capital Budget 2021/22

	Original	Impact of	New	Budget	Approved	Draft	Forecast	Of Wh	ich
Capital Programme 2021/22	Approved	2020/21	Schemes	Changes	Adjusted	Capital	Variation	Slippage to	Budget
	Budget	Outturn	Approved	Approved	Budget	Outturn		Future Years	Changes
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	;	
ICT Schemes									
ICT End User Hardware Replacement (002x)	862	53	0	(37)	878	551	(327)	(326)	(1)
ICT Software Application Replacement (003x)	0	6	0	0	6	3	(3)	(3)	0
ICT Core Hardware Replacement (004x)	1,884	190	30	(470)	1,634	907	(727)	(727)	0
ICT ESN / Radio Replacement (005x)	280	257	0	(23)	514	215	(299)	(299)	0
ICT Core Infrastructure Replacement	0	0	0	0	0	0	0	0	0
ICT Infrastructure Solution Replacement (Projects)									
- Case & Custody	39	0	0	0	39		(39)	(39)	0
- Control Room Futures	459	193	0	0	652	88	(564)	(564)	C
- Police Works / Silverlite	0	0	0	317	317	0	(317)	(317)	0
- Business Futures	0	0	0	0	0	0	0	0	0
- Unspecified change to National systems (D)	54	0	0	0	54	0	(54)	0	(54)
- National ANPR / ANPR replacements	80	0	25	20	125	45	(80)	(80)	0
- High Tech Crime Programme (I)	0	0	0	0	0	0	0	0	0
- High Tech Crime Storage Growth (I)	0	0	0	0	0	0	0	0	0
- Anti Coruption Software	0	0	40	0	40	21	(19)	(19)	0
- Vetting Software	0	0	30	0	30	30	0	0	0
- Digital Policing Project	34	7	0	(14)	27	27	0	2	(2)
General Slippage	(1,000)	0	0	0	(1,000)	0	1,000	1,000	0
Total ICT Schemes	2,692	706	125	(207)	3,316	1,887	(1,429)	(1,372)	(57)
				(===)	-,	_,	(-,,	(-,,	()
Fleet Schemes									
2020/2021 Slippage	0	890	0	0	890	740	(150)	(150)	0
2021/2022 Approved Strategy	1,683	0000	0	128	1,811	1,358	(453)	(453)	0
Reimbursed Vehicles	85	0	0	0	85	1,550	(435)	(435)	0
Total Fleet Schemes	1,768	890	0	128		2,098	(688)	(688)	0
	1,700	0.50		120	2,700	2,050	(000)	(000)	
Estates Schemes									
Kendal Police Station - Roof	0	56	0	0	56	0	(56)	(56)	0
HQ Dog section - Roof	0	70	(70)	0		0	(00)	0	0
UPS HQ	0	44	0	(26)	18	18	0		0
Eden Deployment Centre	0	0	0	(20)		0	0	-	0
Garage Provision	0	0	0	0		0	0	0	0
Carlisle M&E plant	0	0	0	0		0	0	0	0
West Cumbria Estate	250	0	0	0	-	0	(250)	(250)	0
Barrow Custody - CCTV Digital rollout	50	0	0	0		0	(250)	(230)	0
	0	0	0	-			(50)	(50)	0
Gas Suppression	-			(2)	(2)	(2)	-	-	0
Dog Section Wrey	0	0	1,300	0		1,133	(167)	(167)	
EDC adaptions	0	0	44	(31)	13	13	0	0	0
PST training - Occ Health	0	0	30	(30)	0	0	0	0	C
Total Estates Schemes	300	170	1,304	(89)	1,685	1,162	(523)	(523)	0
Other Schemer									
Other Schemes	450	~ ~			477	•	(47-1)	(474)	~
CCTV	150	24	0	0		0	(174)		0
X2 Taser migration	0	234	0	0		68	(166)		0
Glock Pistol Replacement	0	45	0	0		0	(45)		0
Laser Scanning - Accident investigation	0	5	0	0		0	(5)		0
Operation Uplift	300	0	0	126		152	(274)		(250)
Operation Lecturn	0	0	0	4		4	0	-	0
Total Other Schemes	450	308	0	130	888	224	(664)	(414)	(250)
Total Capital Expenditure 2021/22	5,210	2,074	1,429	(38)	8,675	5,371	(3,304)	(2,997)	(307)

Appendix B

NOT PROTECTIVELY MARKED

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Capital Programme 2021/22 to 2025/26

	Approved		Previous					Projected	Projected	Variance
	Budget	Budget	Years	Outurn	Outurn	Outurn	Outurn	Outurn	TOTAL	(Under) /
			Spend	2021/22	2022/23	2023/24	2024/25	2025/26	Cost	Overspend
	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's	£000's
ICT Strategy 2021/22 onwards										
ICT End User Hardware Replacement (002x)	3,228	4,432	632	551	1,184	698	724	644	4,431	(1)
ICT Software Application Replacement (003x)	71	71	29	3	2	37	0	0	71	0
ICT Core Hardware Replacement (004x)	6,152	6,508	331		2,060	961	1,204	1,044	6,508	0
ICT ESN / Radio Replacement (005x)	4,015	2,264	761		432	69	200	588	2,264	0
ICT Core Infrastructure Replacement	381	381	0	0	96	285	0	0	381	0
									0	
Case & Custody	797	797	758			0	0	0	797	0
Control Room Futures Police Works / Silverlite	6,118	6,118 350	4,290 0			590 0	530 0	0	6,118 350	0
Business Futures	93		93				0	0	93	0
Unspecified change to National systems (D)	224	283	0			56	58	59	228	(54)
National ANPR System / ANPR replacements	285	384	48		131	52	53	54	384	0
High Tech Crime Programme (I)	108	108	108	0	0	0	0	0	108	0
High Tech Crime Storage Growth (I)	0	0	0	0	0	0	0	0	0	0
Anti Coruption Software	0		0		57	0	0	0	78	0
Vetting Software	0		0			0	0	0	30	0
RMS	0	-,	0	-	,	1,000	1,000	0	3,000	0
Digital Policing Project ICT Infrastructure Solution Replacement (Projects)	2,346		2,162		0 2,251	143 1,842	0	0	2,331 13,516	(2)
ICT Infrastructure solution Replacement (Projects)	10,320	13,573	7,458	211	2,251	1,842	1,641	113	13,516	(50)
Savings Targets	0	0	0	0	0	0	0	0	0	0
General ICT Slippage	0		0			1,000	0	0	0	0
Total Proposed ICT Schemes	24,168		9,211	-	5,026	4,892	3,769	2,388	27,173	(57)
·	21,100	27,230	5,211	1,007	3,020	1,052	3,703	2,500	27,173	(37)
Estates Strategy 2021/22 onwards										
Roof Repairs - Various										
Kendal Police Station	56 320		0			0	0	0	56 0	0
Roof Repairs - HQ Dog section Other Existing Schemes	520	0	0	0	0	0	0	0	0	0
UPS	160	134	56	18	0	0	60	0	134	0
Eden Deployment Centre	5,481	5,481	5,481	0	0	0	0	0	5,481	0
Garage Provision (i)	500	500	0	0	0	500	0	0	500	0
Durranhill - CCTV system & M&E plant	115	115	55	0	60	0	0	0	115	0
West Resilience Flood Management (i)	13,000		0	-		5,000	7,380	0	13,000	0
Duhrranhill Custody - CCTV Digital rollout	50		0			50	0	0	50	0
Gas suppression cylinder replacements	18		18	. ,	0	0	0	0	15	0
Dog Section Wrey	0	,	0	,	367 306	0	0	0	1,500	0
EDC adaptions Headquarters HVAC	0		0			0	0	300	320 300	0
	-		-	-		-	-			-
Total Proposed Estates Schemes		21,472	5,610	1,162	1,410	5,550	7,440	300	21,472	0
Vehicle Strategy 2021/22 onwards										
2018/2020 Slippage	3,482	3,482	2,592	740	151	0	0	0	3,482	0
2021/2022 Approved Strategy	4,851		0			0	0		1,853	0
2022/2023 Approved Strategy	0	,	0			1,216	714	822	3,880	0
Rechargable Vehicles	85	146	0	-		0	61	0	146	0
Total Proposed Vehicle Schemes	8,419	9,362	2,592	2,098	1,859	1,216	775	822	9,362	0
Other Schemes Strategy 2021/22 c	onwards									
ссту	1,619	1,619	1,095	0	174	350	0	0	1,619	0
X2 Taser migration	302		68			68	68	0	339	0
X26 Taser migration	0	600	0	0	0	200	200	200	600	0
Glock Pistol Replacement	45	45	0			0	0		45	0
Laser Scanning - Accident investigation	58		53				0	0	58	0
Operation Uplift	851		51			0	0		228	(250)
Operation Lecturn	153		153			0	0	0	157	0
Barrow Custody - CCTV Digital rollout	50		0				0		2 096	-
Total Proposed Other Schemes	3,079	3,346	1,421	224	366	618	268	200	3,096	(250)
Total Schemes	55.365	61,409	18,833	5,371	8,660	12,276	12,252	3,710	61,102	(307)
		,,			0,000	,				(307)

Corporate Support / Financial Services / MB/LVH