

OFFENDERS

**IN ENGLAND AND WALES,
ABOUT 29% OF
OFFENDERS REOFFEND
WITHIN 1.5 YEARS OF
RELEASE FROM CUSTODY
OR RECEIVING A
NON-CUSTODIAL
SENTENCE OR CAUTION.**

Source: Ministry of Justice (MOJ), 2020

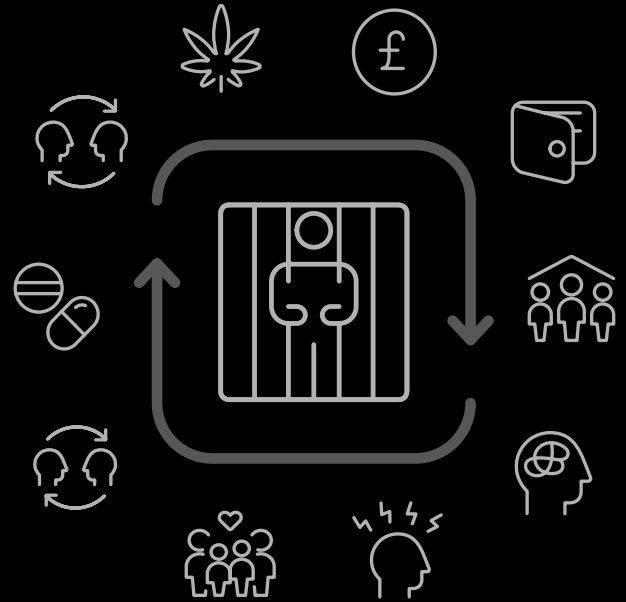


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REOFFENDING

REOFFENDING IS CAUSED BY MANY FACTORS: UNEMPLOYMENT, ACCOMMODATION PROBLEMS, SUBSTANCE MISUSE, MENTAL HEALTH ISSUES, BEHAVIOURAL DISORDERS AND BIOLOGICAL FACTORS, PEER PRESSURE AND FAMILY ISSUES.



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RECIDIVISM

TO TACKLE RECIDIVISM, CLINICAL, PSYCHOLOGICAL, EDUCATIONAL AND EMPLOYMENT INTERVENTIONS HAVE BEEN DEVELOPED, WHICH SHOW MIXED AND PROMISING RESULTS IN REDUCING RECIDIVISM.



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Source: Ellison et al., 2017; Farley and Pike, 2016; Wakeling et al., 2013

OUT-OF-COURT DISPOSALS

A RELATIVELY RECENT APPROACH IS NON-CUSTODIAL INTERVENTIONS, SUCH AS OUT-OF-COURT DISPOSALS (OOCDS). IT IS IN THIS CATEGORY OF INTERVENTIONS THAT THE CUMBRIA PATHWAYS PROGRAMME SITS.



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Source: Ellison et al., 2017; Farley and Pike, 2016; Wakeling et al., 2013

DISPOSAL TYPES

**THE CURRENT OOCDF FRAMEWORK
CONTAINS SEVEN DIFFERENT
DISPOSAL TYPES. THESE ARE:**

- 1. SIMPLE CAUTIONS (SCS)**
- 2. CONDITIONAL CAUTIONS**
- 3. COMMUNITY RESOLUTIONS (CRS)**
- 4. PENALTY NOTICES FOR DISORDER**
- 5. CANNABIS WARNINGS**
- 6. KHAT WARNINGS**
- 7. FIXED PENALTY NOTICES**



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Source: Ames et al., 2018

RESEARCH DEMONSTRATES THAT O OCD INTERVENTIONS SIGNIFICANTLY REDUCE REOFFENDING

ONE REVIEW, FOUND THEY WERE EFFECTIVE, COMPARED WITH COURT PROSECUTIONS, AT REDUCING OFFENDING AND REDUCING HARM AND ARE MOST APPROPRIATE FOR LOW-RISK OFFENDERS COMMITTING LOW-HARM OFFENCES, BUT MAY ALSO BE EFFECTIVE WITH MODERATE-RISK OFFENDERS.



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Source: Neyroud, 2018



OUT-OF-COURT DISPOSALS

**OOCDS CAN DELIVER
VICTIM SATISFACTION
AND MINIMISE THE
COST OF TAKING THE
OFFENDER FURTHER
INTO THE CRIMINAL
JUSTICE SYSTEM.**



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Source: Ames et al., 2018

OUT-OF-COURT DISPOSALS

THE USE OF OOCDS HAS ATTRACTED CRITICISM. THERE ARE CONCERNS THAT OOCDS MAY MARGINALISE COURTS ROLES IN THE CRIMINAL JUSTICE PROCESS, BY IMPOSING PENALTIES IN A NON-JUDICIAL SETTING.

RESEARCH HAS IDENTIFIED ERRATIC USE, INAPPROPRIATE APPLICATION FOR UNSUITABLE OFFENCE TYPES, AS WELL AS OOCDS WRONGLY USED WITH REPEAT OFFENDERS.



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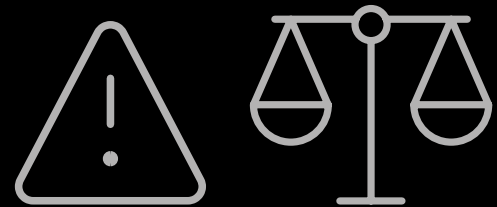


OUT-OF-COURT DISPOSALS

FOLLOWING THE POLICE, CRIME SENTENCING AND COURTS ACT 2022, THE GOVERNMENT HAVE ANNOUNCED THE RATIONALISATION OF THE PLETHORA OF O OCD ARRANGEMENTS INTO A NEW FRAMEWORK WITH JUST TWO COMPONENTS, DIVERSIONARY CAUTIONS AND COMMUNITY CAUTIONS.

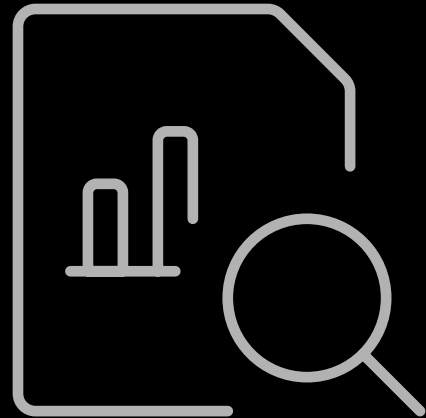


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PATHWAYS REPORT

**THIS REPORT PROVIDES
INSIGHT INTO THE WORK
DELIVERED BY REMEDI,
AS CONTRACTED BY THE
CUMBRIA POLICE AND
CRIME COMMISSIONER.**



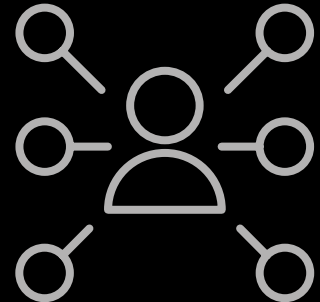
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REMEI PROVIDE THE PATHWAYS PROGRAMME AND OFFER OFFENDERS SUPPORT THROUGH A RANGE OF ROUTES OUT OF OFFENDING. THIS CAN BE IN RELATION TO A RANGE OF CRIMINOGENIC NEEDS IN RESPECT OF:

- **ACCOMMODATION ISSUES**
- **SUPPORTING AND ENCOURAGING INDIVIDUALS TO FORM/ENGAGE IN HEALTHY RELATIONSHIPS/FRIENDSHIPS WITH FAMILY MEMBERS AND PEERS**
- **SUPPORTING INDIVIDUALS TO ACCESS EDUCATION, TRAINING & EMPLOYMENT**
- **SUPPORTING ACCESS TO HEALTH CARE**
- **SUPPORTING INDIVIDUALS TO ACCESS DRUG/ALCOHOL SERVICES,**
- **SUPPORTING INDIVIDUALS TO ENGAGE WITH ANY CONDITIONS THEIR OUT OF COURT DISPOSAL MAY REQUIRE.**



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IMPACT ON OFFENDING

AN 85% DECREASE IN THE NUMBER OF OFFENCES COMMITTED BY THE PATHWAY PARTICIPANTS ON COMPLETION OF THE PROGRAMME, DEMONSTRATING THE POTENTIAL POSITIVE OUTCOMES OF THE INTERVENTIONS IN REDUCING OFFENDING BEHAVIOUR.

85%

**DECREASE IN
OFFENDERS
REOFFENDING**



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NUMBER OF CASES AND INDIVIDUALS PRE- AND POST-PATHWAY DELIVERY AMONG THE 16 PARTICIPANTS

Table 1

Type of Offence	No. of Cases (Pre-pathway)	No. of Cases (Post -pathway)	No. of Individual Disposals (Pre-pathway)	No. of Individual Disposals (Post-pathway)
Arson & Criminal Damage	7	2	4	1
Drug Offences	3	0	3	0
Miscellaneous Crimes Against Society	3	0	2	0
Possession of Weapons Offences	1	0	1	0
Public Order Offences	5	0	5	0
Theft Offences	2	0	2	0
Vehicle Offences	1	0	1	0
Violence Against the Person	30	6	12	3
Total	52	8	30*	4*



THERE WAS A REDUCTION FROM 52 TO 8 OFFENCES FROM THE PRE- TO THE POST-INTERVENTION PERIOD AND THERE WAS A DROP FROM 30 INDIVIDUAL DISPOSALS TO 4 IN THE SAME TIME PERIOD AMONG THE 16 PEOPLE WHO WENT THROUGH THE PATHWAYS PROGRAMME. THIS FINDING SUGGESTS THAT THE PROGRAMME HAD A POSITIVE IMPACT ON DESISTANCE FROM CRIME.

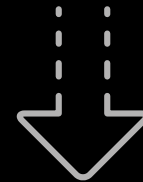


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PRE-INTERVENTION

52 

OFFENCES



POST-INTERVENTION

8 

OFFENCES

NUMBER OF CASES AND INDIVIDUALS PRE- AND POST-PATHWAY DELIVERY AMONG THE 16 PARTICIPANTS BY AGE RANGE AS OF 01/01/2023

Table 2

Age Range (years)	No. of Cases (Pre-pathway)	No. of Cases (Post -pathway)	No. of Individual Disposals (Pre-pathway)	No. of Individual Disposals (Post-pathway)
18-19	1	0	1	0
20-24	2	0	2	0
25-29	3	1	2	1
30-34	31	3	6	1
35-39	10	4	2	1
40-44	3	0	2	0
50-54	2	0	1	0
Total	52	8	16	3



NUMBER OF CASES AND INDIVIDUALS PRE- AND POST-PATHWAY DELIVERY AMONG THE 16 PARTICIPANTS BY GENDER

Table 3

Gender	No. of Cases (Pre-pathway)	No. of Cases (Post -pathway)	No. of Individual Disposals (Pre-pathway)	No. of Individual Disposals (Post-pathway)
Male	45	8	13	3
Female	7	0	3	0
Total	52	8	16	3

A RECURRING DEBATE WITHIN OFFENDER DESISTANCE RESEARCH SURROUNDS THE PROVISION OF 'GENDER SPECIFIC' SUPPORT PROGRAMMES. TABLE 3 SUGGESTS THAT FEMALE PARTICIPANTS COMMITTED NO OFFENCES IN THE POST-PATHWAY INTERVENTION PERIOD.



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NUMBER OF CASES AND INDIVIDUALS PRE- AND POST-PATHWAY DELIVERY AMONG THE 16 PARTICIPANTS BY ETHNICITY

Table 4

Ethnicity	No. of Cases (Pre-pathway)	No. of Cases (Post -pathway)	No. of Individual Disposals (Pre-pathway)	No. of Individual Disposals (Post-pathway)
Asian – Any Other Asian Background	2	1	1	1
White - British	47	7	13	2
Not Stated	3	0	2	0
Total	52	8	16	3

TABLE 4 SHOWS THAT THE ONLY A SMALL PROPORTION OF CASES PRE- AND POST-INTERVENTION INCLUDED THOSE WHO WERE OTHER THAN WHITE-BRITISH ETHNICITY



POLICE OFFICERS

PARTICIPANTS DEMONSTRATED A HIGH-LEVEL OF AWARENESS OF THE PATHWAYS PROGRAMME AND BROAD SUPPORT FOR THE UNDERLYING PRINCIPLES OF SEEKING TO ADDRESS UNDERLYING CRIMINOGENIC PROBLEMS. MOVING AWAY FROM THE 'REVOLVING DOOR' OF ARREST-PROSECUTION-SANCTION-ARREST-PROSECUTION-SANCTION WAS SOMETHING THAT OFFICERS WELCOMED.



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POLICE OFFICERS

IT IS NOT USEFUL FOR THOSE WITH A WIDER OFFENDING HISTORY OR REPEAT OFFENDERS, MANY ARGUED.

FOCUS GROUP PARTICIPANTS REPORTED THAT THEY WOULD BENEFIT FROM CLEARER INSTRUCTIONS AROUND GEOGRAPHICAL ELIGIBILITY IN RELATION TO OFFENDERS WHO LIVED OUTSIDE OF THE CUMBRIA POLICE AREA. IT WAS REPORTED THAT OFFENDERS OF NO FIXED ABODE FOUND IT DIFFICULT TO ACCESS SUPPORT.



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POLICE OFFICERS

OFFICERS REPORTED THAT THEY HAD INSUFFICIENT KNOWLEDGE ABOUT WHAT THE PATHWAYS PROGRAMME ENTAILED IN PRACTICAL TERMS AND THAT THIS LIMITED THEIR CAPACITY TO INFORM VICTIMS ABOUT WHAT WAS INVOLVED.



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POLICE OFFICERS

SOME OFFICERS IN THE FOCUS GROUPS WERE DISSATISFIED THAT THE PATHWAYS PROGRAMME EFFECTIVELY REMOVED THEIR CAPACITY TO USE OTHER RESOLUTIONS IN RESPONSE TO LOW-LEVEL OFFENCES.



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REMEI STAFF

ONE CHALLENGE WAS THE LIMITED TIME ALLOCATED, WHICH WAS SOMETIMES DIFFICULT AS SERVICE USER NEEDS COULD BE MUCH MORE COMPLEX THAN INITIALLY REPORTED. POLICE REPORTS SOMETIMES FAIL TO CAPTURE MULTI-DIMENSIONAL CRIMINOGENIC FACTORS, SO TOO COULD CLIENTS TAKE TIME TO IDENTIFY AND DISCLOSE ISSUES THAT NEEDED TO BE ADDRESSED.



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REMEDI STAFF

"SOMETIMES YOU'LL GET SOMEONE THAT LOOKS REALLY STRAIGHTFORWARD, AND THEN IT TURNS OUT IT'S NOT AND IT BECOMES A LOT MORE HARD WORK AND WE JUST HAVE TO ADAPT TO EVERY SITUATION. LIKE IT'S NEVER REALLY JUST WHAT IT LOOKS LIKE ON PAPER."



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REMEDEI STAFF

SERVICES ARE NOT ALWAYS AVAILABLE IN A TIMELY MANNER ACROSS THE CUMBRIA REGION, ALTHOUGH STAFF REPORTED THAT THEY WERE OFTEN ABLE TO FIND SUPPORT FOR SERVICE USERS THESE MIGHT BE AT A DISTANCE FOR SOME, ESPECIALLY IF THEY LIVED AWAY FROM THE MAIN TOWNS.



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REMEI STAFF

FOR A LOT OF OTHER PEOPLE, IT MIGHT BE PUBLIC TRANSPORT OR EVEN WITH A LOT OF REFERRALS ONLINE OR TELEPHONE APPOINTMENTS. YOU'RE ASKING PEOPLE TO BE ORGANISED ENOUGH TO RECEIVE THOSE, AND IF I GUESS YOU KNOW DRUG OR ALCOHOL ADDICTION ... SOMETIMES THEY LIVE VERY CHAOTIC LIVES. SOMETIMES THEY DON'T EVEN HAVE A PHONE, WHICH IS ALWAYS CHALLENGING, TRYING TO SET THINGS UP.



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THE PATHWAYS PROGRAMME

**PROVIDES VALUABLE SUPPORT
TO SERVICE USERS, REDUCES
RE-OFFENDING AND LESSENS
THE IMPACT ON THE WIDER
CRIMINAL JUSTICE SYSTEM.**



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THE PATHWAYS PROGRAMME

THE PATHWAYS STAFF ARE HIGHLY REGARDED BY SERVICE USERS AND OTHER PARTIES AND POLICE OFFICERS ARE BROADLY SUPPORTIVE OF THE PRINCIPLES AND PRACTICES OF O OCD. MORE WORK SHOULD BE DONE TO TEST IF THE POSITIVE REDUCTIONS IN REOFFENDING ARE BORNE OUT MORE WIDELY. THIS WOULD REPRESENT A VALUABLE SAVING TO CUMBRIA POLICE, THE CRIMINAL JUSTICE SYSTEM, AND OTHER PUBLIC AND SOCIAL AGENCIES.



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THE PATHWAYS PROGRAMME

MORE SUBSTANTIAL INFORMATION WILL NEED TO BE CAPTURED IN FUTURE TO ENSURE VICTIM PERSPECTIVES ARE EFFECTIVELY AND MEANINGFULLY FACTORED IN. CUMBRIA POLICE ARE WELL-PLACED TO PROVIDE OVERSIGHT OF VICTIM INTERESTS THROUGH THE O OCD SCRUTINY PANEL BUT THIS WILL ONLY BE MEANINGFUL IN THE APPROPRIATE DETAILED INFORMATION IS CAPTURED BY OFFICERS AND OTHERS IN THE FIRST INSTANCE.



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THE PATHWAYS PROGRAMME

DESISTANCE IS A COMPLEX, LONG-TERM AND MULTI-LEVEL PROCESS IN MANY CASES AND CUMBRIA OPCC AND POLICE OUGHT TO CONTINUE TO EVALUATE THE IMPACT OF THE PATHWAYS PROGRAMME (AND OTHER OODC METHODS) IN THESE TERMS. TRACKING SERVICES USERS OVER A PERIOD OF YEARS WOULD PROVIDE GREATER CERTAINTY ABOUT THE POTENTIAL BENEFITS OF THE PATHWAYS PROGRAMME IN TERMS OF REDUCED GRAVITY AND FREQUENCY OF OFFENDING, DEMAND ON OTHER PUBLIC AND HEALTH AGENCIES AS WELL AS THE CRIMINAL JUSTICE SYSTEM.



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